Patterns of Global Terrorism: 1997

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Table of Contents

Introduction

The Year in Review

Africa Overview
Angola
Ethiopia
Nigeria
Rwanda
Somalia
South Africa
Uganda

Asia Overview
Afghanistan
Burma
Cambodia
China
India
Indonesia
Japan
Pakistan
Philippines
Sri Lanka
Thailand
Vietnam

**Europe and Eurasia Overview**
Austria
Belgium
Bosnia and Herzegovina
Denmark
France
Georgia
Germany
Greece
Italy
Russia
Spain
Sweden
Tajikistan
Turkey
United Kingdom

**Latin America Overview**
Argentina
Chile
Colombia
Panama
Peru

**Middle East Overview**
Algeria
Bahrain
Egypt
Israel and the Occupied Territories/Palestinian Autonomous Areas
Jordan
Lebanon
Morocco
Saudi Arabia
Tunisia
Yemen

**Overview of State-Sponsored Terrorism**
Cuba
Appendix A: Chronology of Significant Terrorist Incidents, 1997

Appendix B: Background Information on Terrorist Groups

Appendix C: Statistical Review
  International Terrorist Incidents, 1978-97
  International Incidents by Region, 1992-97
  Casualties of International Terrorist Incidents, 1992-97
  International Incidents by Type of Facility, 1992-97
  Casualties of Anti-US Attacks, 1992-97
  Anti-U.S. Attacks, 1997

Appendix D: International Terrorist Incidents, 1997
Patterns of Global Terrorism: 1997

Introduction

Although the number of international terrorist incidents has dropped in recent years and more terrorists are being arrested and tried for their crimes, international terrorism remains a serious, ongoing threat around the world. Individual bombings and armed attacks, while fewer in number than last year, continue to cause horrendous casualties. Moreover, domestic--rather than international--terrorism continues to beset countries such as Algeria, where numerous brutal massacres of ordinary citizens have been perpetrated by terrorists during the past five years.

During 1997 there were 304 acts of international terrorism worldwide, an increase of eight from the previous year. This figure is one of the lowest annual totals recorded since 1971. More than one-third of the year's attacks occurred in Colombia, 90 of which were low-level bombings of oil pipelines that caused damage but no casualties.

Countering the terrorist threat remains a high priority for the United States. We have developed a three-part counterterrorist policy that has served us well over the years:

First, make no concessions to terrorists and strike no deals.

The United States has learned over time that this policy works. We supported the Government of Peru for steadfastly refusing to give in to demands made by terrorists who held 72 hostages in the Japanese Ambassador's residence in Lima for four months last year. The government's unyielding refusal to release convicted terrorists from prison allowed it time to plan and execute a successful rescue of the hostages in April.

Second, bring terrorists to justice for their crimes.

Continuing a positive trend of recent years, more terrorists are being apprehended, put on trial, and given severe prison terms for their crimes; several important trials and convictions of international terrorists occurred in 1997. The terrorists who planned and helped carry out the February 1993 World Trade Center bombing were convicted of the crime in New York. The terrorist who murdered two Central Intelligence Agency (CIA) employees outside CIA Headquarters in January 1993 was found guilty by a jury in Virginia. A highly publicized judgment in Berlin demonstrated in open court that the Government of Iran follows a deliberate policy of "liquidating" its political opponents abroad. The notorious "Carlos the Jackal" was convicted in Paris of three murders that he committed there 23 years ago. A terrorist who attempted to bomb the US Embassy in Jakarta, Indonesia, by launching rockets into the complex in 1986 was found guilty by a jury in Washington, DC.
Third, isolate and apply pressure on states that sponsor and support terrorism to force them to change their behavior.

The Secretary of State has designated seven countries as state sponsors of terrorism: Cuba, Iran, Iraq, Libya, North Korea, Sudan, and Syria. A range of bilateral and multilateral sanctions have been imposed and remain in place to discourage these countries from continuing their support for international terrorism.

In November, President Clinton signed an executive order imposing additional, comprehensive economic sanctions on Sudan for its sponsorship of international terrorism, its efforts to destabilize neighboring countries, and its abysmal human rights record. The new sanctions ban all US exports to Sudan, impose a total ban on imports from Sudan, and prohibit US investment there.

President Clinton signed the Iran and Libya Sanctions Act of 1996, which deprives foreign companies of certain economic benefits in the United States if they invest in the development of Iran's and Libya's energy sectors. The Act's objective is to deny revenue to these state sponsors in advance of evidence that those states are prepared to change their behavior. We believe that sponsorship and support of international terrorist activities should be discouraged by the international community, not rewarded.

In March, July, and November, the United Nations Security Council reviewed Libyan compliance with resolutions that require Libya to surrender the two named suspects in the Pan Am 103 bombing to US or UK authorities for trial; cooperate with the US, French, and British investigations into the attacks against Pan Am 103 and UTA Flight 772; pay appropriate compensation; and renounce and cease its support for international terrorism. The Security Council found that Libya was not in compliance. The sanctions that were imposed on Libya for its non-compliance remain in place, the November review marking the 17th time the sanctions have been reviewed and renewed for another 120 days.

In October, Secretary of State Albright formally designated 30 foreign terrorist organizations under the Antiterrorism and Effective Death Penalty Act of 1996, which makes it illegal for US institutions and citizens to provide funds or other forms of material support to such groups. The law also makes members and representatives of those terrorist groups ineligible for US visas and subject to exclusion from the United States. Moreover, US financial institutions are required to block the funds of those groups and of their agents and to report the blocking action to the Department of the Treasury. A complete list of the designated foreign terrorist organizations is included in appendix B.

At the Denver Summit of the Eight held in June, leaders from the United States, Canada, France, Germany, Italy, Japan, Russia, and the United Kingdom made significant progress in countering the terrorist threat:

- The Eight worked with other UN General Assembly members to complete the work on the Convention for the Suppression of Terrorist Bombings, a new counterterrorism instrument that was initiated by the Eight in December 1996. This Convention fills an important gap in international law by creating a framework for addressing terrorist bombing attacks anywhere in the world. (The United States signed the Convention on 12 January 1998.)
- The Eight have launched an international campaign to promote by the year 2000 the universal adoption and ratification of the existing international terrorism conventions.
The Eight continue to promote improved international standards for airport security, explosives detection, and vehicle identification. Related experts' meetings, information exchanges, and multilateral diplomacy have sought to enhance the protection of public transportation against terrorism.

Agreement among the Eight to promote stronger domestic laws and controls over the manufacture, trading, and transport of explosives will reduce the threat to our citizens from terrorist attacks.

The United States has trained more than 20,000 foreign law enforcement officials from more than 90 countries in such areas as airport security, bomb detection, maritime security, VIP protection, hostage rescue, and crisis management. We also conduct an active research and development program to use modern technology to defeat terrorists.

As President Clinton declared in November following the brutal terrorist attack in Luxor, Egypt: "Once again, we are reminded of a painful truth: Terrorism is a global threat. No nation is immune. That is why all nations must redouble our commitment to fight this scourge together."

**Legislative Requirements**

This report is submitted in compliance with Title 22 of the United States Code, Section 2656f(a), which requires the Department of State to provide Congress a full and complete annual report on terrorism for those countries and groups meeting the criteria of Section (a)(1) and (2) of the Act. As required by legislation, the report includes detailed assessments of foreign countries where significant terrorist acts occurred and countries about which Congress was notified during the preceding five years pursuant to Section 6(j) of the Export Administration Act of 1979 (the so-called terrorism list countries that have repeatedly provided state support for international terrorism). In addition, the report includes all relevant information about the previous year's activities of individuals, terrorist organizations, or umbrella groups known to be responsible for the kidnapping or death of any US citizen during the preceding five years and groups known to be financed by state sponsors of terrorism.

In 1996 Congress amended the reporting requirements contained in the above-referenced law. The amended law requires the Department of State to report on the extent to which other countries cooperate with the United States in apprehending, convicting, and punishing terrorists responsible for attacking US citizens or interests. The law also requires that this report describe the extent to which foreign governments are cooperating, or have cooperated during the previous five years, in preventing future acts of terrorism. As permitted in the amended legislation, the Department of State is submitting this information to Congress in a classified annex to this unclassified report.

**Definitions**

No one definition of terrorism has gained universal acceptance. For the purposes of this report, however, we have chosen the definition of terrorism contained in Title 22 of the United States Code, Section 2656f(d). That statute contains the following definitions:

- The term "terrorism" means premeditated, politically motivated violence perpetrated against noncombatant(1) targets by subnational groups or clandestine agents, usually intended to influence an audience.
The term "international terrorism" means terrorism involving citizens or the territory of more than one country.

The term "terrorist group" means any group practicing, or that has significant subgroups that practice, international terrorism. The US Government has employed this definition of terrorism for statistical and analytical purposes since 1983.

Domestic terrorism is probably a more widespread phenomenon than international terrorism. Because international terrorism has a direct impact on US interests, it is the primary focus of this report. Nonetheless, the report also describes, but does not provide statistics on, significant developments in domestic terrorism.

(1) For purposes of this definition, the term "noncombatant" is interpreted to include, in addition to civilians, military personnel who at the time of the incident are unarmed and/or not on duty. For example, in past reports we have listed as terrorist incidents the murders of the following US military personnel: the 19 airmen killed in the 1996 bombing of the Khubar Towers housing facility in Saudi Arabia; Col. James Rowe, killed in Manila in April 1989; Capt. William Nordeen, US defense attache killed in Athens in June 1988; the two servicemen killed in the La Belle discotheque bombing in West Berlin in April 1986; and the four off-duty US Embassy Marine guards killed in a cafe in El Salvador in June 1985. We also consider as acts of terrorism attacks on military installations or on armed military personnel when a state of military hostilities does not exist at the site, such as the bombings against US bases in Europe, the Philippines, and elsewhere.

Note

Adverse mention in this report of individual members of any political, social, ethnic, religious, or national group is not meant to imply that all members of that group are terrorists. Indeed, terrorists represent a small minority of dedicated, often fanatical, individuals in most such groups. It is those small groups--and their actions--which are the subject of this report.

Furthermore, terrorist acts are part of a larger phenomenon of politically inspired violence, and at times the line between the two is difficult to draw. To relate terrorist events to the larger context, and to give a sense for the conflicts that spawn violence, this report will discuss terrorist acts as well as other violent incidents that are not necessarily international terrorism.

Christopher W. S. Ross
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Patterns of Global Terrorism: 1997

The Year in Review

During 1997 there were 304 acts of international terrorism, eight more than occurred during 1996, but one of the lowest annual totals recorded since 1971. The number of casualties remained large but did not approach the high levels recorded during 1996. In 1997, 221 persons died and 693 were wounded in international terrorist attacks as compared to 314 dead and 2,912 wounded in 1996. Seven US citizens died and 21 were wounded in 1997, as compared with 23 dead and 510 wounded the previous year.

Approximately one-third of the attacks were against US targets, and most of those consisted of low-level bombings of multinational oil pipelines in Colombia. Terrorists there regard the pipelines as a US target.

The predominant type of attack during 1997 was bombing; the foremost target was business related.

The following were among the more significant attacks during the year:

- The deadliest terrorist attack ever committed in Egypt occurred on 17 November when six gunmen entered the Hatsheput Temple in Luxor and for 30 minutes methodically shot and knifed tourists trapped inside the Temple's alcoves. Fifty-eight foreign tourists were murdered, along with three Egyptian police officers and one Egyptian tour guide. The gunmen then commandeered an empty tour bus and fled the scene, but Egyptian security forces pursued them and all six were killed.
- On 18 September terrorists launched a grenade attack on a tour bus parked in front of the Egyptian National Antiquities Museum in Cairo. Nine German tourists and their Egyptian busdriver were killed, and eight others were wounded.
- On 12 November four US citizens, employees of Union Texas Petroleum, and their Pakistani driver were shot and killed when the vehicle in which they were riding was attacked 1 mile from the US Consulate in Karachi.
- The Government of Iran conducted at least 13 assassinations in 1997, the majority of which were carried out in northern Iraq.
- On 30 July two suicide bombers attacked a market in Jerusalem. Sixteen persons--including a US citizen--were killed, and 178 were wounded.
- On 4 September three suicide bombers attacked a pedestrian mall in central Jerusalem, killing seven persons--including a 14-year-old US citizen--and injuring nearly 200 persons.
- Frank Pescatore, a US geologist and mining consultant working in Colombia, was kidnapped by the Revolutionary Armed Forces of Colombia in December 1996 and later killed by his captors; his body was discovered 23 February 1997.
● On 30 March unknown assailants threw four grenades into a political demonstration in Phnom Penh, killing 19 persons and wounding more than 100 others. Among the injured were a US citizen from the International Republican Institute, a Chinese journalist from the Xinhua News Agency, and opposition leader Sam Rainsy, who led some 200 supporters of his Khmer Nations Party in the demonstration against the governing Cambodian People's Party.

● In April, in Bosnia and Herzegovina, police discovered and defused 23 landmines under a bridge that was part of Pope John Paul II's motorcade route in Sarajevo, several hours before the Pope's arrival.

● On 30 July, in Colombia, National Liberation Army terrorists bombed the Cano Limon-Covenas oil pipeline in Norte Santander. They had wrapped sticks of dynamite around the pipes of the pump, which caused a major oil spill on detonation. Pumping operations were suspended for more than a week, resulting in several million dollars in lost revenue.

In a notable counterterrorism achievement, Peruvian security forces staged on 22 April a raid on the Japanese Ambassador's residence in Lima where members of the Tupac Amaru Revolutionary Movement (MRTA) were holding 72 hostages for four months. All but one of the hostages were freed; after being shot during the rescue, that one suffered a heart attack and subsequently died. All the MRTA hostage takers were killed. The United States strongly supported the Government of Peru's steadfast refusal to make any concessions to the terrorists holding the hostages during the four-month ordeal.

Terrorists were brought to trial in various countries throughout the year:

● In April a judgment by a court in Berlin found that the highest levels of Iran's political leadership followed a deliberate policy of murdering political opponents who lived outside the country. The court found four defendants guilty in the 1992 murders of four Iranian Kurdish opposition figures in Berlin's Mykonos restaurant. Three of the four convicted were members of the Lebanese Hizballah organization; the fourth was an Iranian national. The court made clear that other participants in the murders had escaped to Iran, where one of them was given a Mercedes for his role in the operation. In March 1996 a German court had issued an arrest warrant for former Iranian
Minister of Intelligence and Security Ali Fallahian in this case.

- On 18 November the trial of five defendants suspected in the 1986 La Belle discotheque bombing opened in Berlin. Two US soldiers, Sgt. Kenneth Ford and Sgt. James Goins, were killed in the attack along with a Turkish citizen, and some 200 other persons were wounded, including 64 US citizens. The United States believes the attack was sponsored by Libya. The trial is expected to last two years.
- The notorious terrorist Illich Ramirez Sanchez, known as "Carlos the Jackal," was convicted in December by a French court for the 1975 murders of two French investigators and a Lebanese national. Although Ramirez had proclaimed during the trial that "There is no law for me," the court sentenced him to life in prison.

Several notable trials of international terrorist suspects in the United States also took place during the year:

- On 12 November a federal jury in Manhattan convicted Ramzi Ahmed Yousef of directing and helping to carry out the World Trade Center bombing in 1993. Eyad Mahmoud Ismail Najim, who drove the truck that carried the bomb, was also found guilty. Yousef was extradited to the United States from Pakistan in February 1995; Najim was arrested in Jordan in August of that year pursuant to an extradition request from the United States, and he was returned to the United States. (In January 1998 Yousef was sentenced to 240 years in solitary confinement for his role in the World Trade Center bombing. He also received an additional sentence of life imprisonment for his previous conviction in a terrorist conspiracy to plant bombs aboard US passenger airliners operating in East Asia.)
- In June 1997 US authorities arrested Mir Aimal Kansi, the suspected gunman in the attack on 25 January 1993 outside Central Intelligence Agency (CIA) Headquarters that killed two CIA employees and wounded three others. Kansi was apprehended abroad, remanded into US custody, and transported to the United States to stand trial. In November a jury in Fairfax, Virginia, found Kansi guilty of the capital murder of Frank A. Darling, the first degree murder of Lansing H. Bennett, and the malicious wounding of Nicholas Starr, Calvin R. Morgan, and Stephen E. Williams, as well as five firearms charges. (In January 1998, Kansi was sentenced to death.)
- A member of the Japanese Red Army terrorist organization, Tsutomu Shirosaki, was turned over to US authorities in 1996 in an Asian country and brought to the United States to stand trial for the improvised mortar attacks against the US Embassy in Jakarta, Indonesia, on 14 May 1986. The projectiles landed on the roof and in a courtyard but failed to explode. In November a US federal court in Washington, DC, found Shirosaki guilty of all charges, including attempted murder of US Embassy personnel and attempting to harm a US Embassy. (In February 1998 Shirosaki was sentenced to a 30-year prison term.)
There were 13 international terrorist incidents in the United States during the year, 12 involving letter bombs:

- In January a total of 12 letter bombs with Alexandria, Egypt, postmarks were discovered in holiday greeting cards mailed to the United States. On two separate days during January, nine letter bombs were discovered in the Washington, DC, and United Nations offices of the Saudi-owned *al-Hayat* newspaper. In addition, three letter bomb devices were sent to the federal prison in Fort Leavenworth Kansas. None of the letter bombs detonated, and there were no public claims of responsibility. A similar device mailed to the *al-Hayat* office in London on 13 January did explode, injuring two persons. Subsequently, three more devices were found. The incidents are under investigation by the FBI.

- On 23 February a Palestinian gunman entered the observation deck at the Empire State building in New York City and opened fire on tourists, killing a Danish man and wounding visitors from the United States, Argentina, Switzerland, and France before turning the gun on himself. A note carried by the gunman indicated that this was a punishment attack against the "enemies of Palestine."

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Africa Overview

Ongoing civil war and ethnic violence in some regions of Africa continued to overshadow individual incidents of terrorism. During 1997, 11 international terrorist incidents occurred in Africa, the same number as the previous year. The methods used in the incidents were varied, and the targets included aid workers, UN personnel on humanitarian missions in war-torn countries, and expatriate workers.

Angola

On 8 February separatists from the Cabinda Liberation Front-Cabindan Armed Forces (FLEC-FAC) kidnapped a Malaysian citizen and a Filipino forest engineer in Cabinda. The group charged the two with spying for the Angolan Government and said they would be punished according to revolutionary law, either by expulsion or death. FLEC-FAC also issued an ultimatum to Western companies to leave the Cabinda enclave or become targets in the guerrilla struggle for independence.

Ethiopia

On 10 February two unidentified men tossed grenades into the Belaneh Hotel in Harer, wounding three Britons, one German, one Dutch national, and one French citizen. The attackers also killed a security officer at the hotel and wounded one other person. No group claimed responsibility for the attack.

In the Bale Zone of southern Oromiya, 10 armed men on 28 March stopped a private vehicle occupied by a Danish nurse from the Danish Ethiopian Mission and kidnapped her. The nurse's body was found on 3 April.

Nigeria

On 13 December angry villagers and employees of Western Geophysical, a US-owned oil exploration company, kidnapped one US citizen, one Australian, two Britons, and at least nine Nigerian employees of the firm. The victims were held hostage on a barge off the coast of Nigeria. All hostages were released unharmed by 18 December.

On 22 March armed members of the Ijaw community, protesting the redrawing of regional government boundaries, occupied Shell Oil buildings in the Niger Delta and held hostage 127 Nigerian employees of the Anglo-Dutch-owned Shell Oil Company. The protesters released 18 hostages on 25 March and the
remaining 109 on 27 March. Three of the hostages were injured.

**Rwanda**

On 18 January armed Hutu militants attacked the Medicos del Mundo compound in Ruhengeri, killing three Spanish aid workers and injuring one US citizen aid worker.

On 2 February an unidentified gunman entered a church in Ruhengeri Prefecture and killed a Canadian priest as he served communion. No one claimed responsibility for the attack.

On 4 February suspected Hutu militants in Cyangugu Prefecture killed five members of the UN Human Rights Field Operation in Rwanda. The attackers used firearms, grenades, and machetes to kill one Briton, one Cambodian, and three Rwandans.

**Somalia**

On 21 November in Elayo village in the self-declared Republic of Somaliland, some 20 unidentified gunmen kidnapped five UN and European aid workers. The hostages--one Briton, one Canadian, two Kenyans, and one Indian--were released unharmed on 24 November.

**South Africa**

On 5 January a bomb exploded at a mosque in Rustenburg, injuring a Sudanese citizen and one South African. The Boere Aanvals Troepe claimed responsibility for the attack.

**Uganda**

On 31 October unknown assailants hurled two handgrenades into a tourist hostel in Kampala, injuring one South African, one Briton, and one unidentified foreign tourist.

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Patterns of Global Terrorism: 1997

Asia Overview

Incidents of terrorism in East Asia increased in 1997. Continuing defections from the Khmer Rouge to Cambodian forces reduced the threat from the terrorist group, but guerrillas in the Cambodian provinces have been responsible for deadly attacks on foreigners. The unstable political situation in Cambodia has led to marked political violence, and the most significant act of terrorism there was a grenade attack on an opposition political rally in March, which left 19 persons dead and injured more than 100, including a US citizen. In October, the Secretary of State designated the Khmer Rouge as a foreign terrorist organization pursuant to the Antiterrorism and Effective Death Penalty Act of 1996.

In the Philippines, implementation of a peace agreement with insurgent groups has reduced fighting with government forces, but former members of these insurgent groups and members of Philippine terrorist organizations continued attacks. Foreigners number among their victims. In October, the Secretary of State designated one of these terrorist organizations, the Abu Sayyaf Group, as a foreign terrorist organization pursuant to the Antiterrorism and Effective Death Penalty Act of 1996. In China and Indonesia, separatist violence not targeted against foreigners but having the potential to claim foreigners as collateral victims continued.

In Japan, the trial of the leader of Aum Shinrikyo, the group responsible for the sarin gas attack on the Tokyo subway system in 1995 continued. A government panel decided not to invoke an Anti-Subversive Law to ban Aum Shinrikyo, concluding that the group poses no future threat, although the group continued to operate and to recruit new members. In October, the Secretary of State designated Aum Shinrikyo as a foreign terrorist organization pursuant to the Antiterrorism and Effective Death Penalty Act of 1996.

In South Asia, many of the factions involved in the Afghanistan civil war--including large numbers of Egyptians, Algerians, Palestinians, and Saudis--continued to provide haven to terrorists by facilitating the operation of training camps in areas under their control. The factions remain engaged in a struggle for political and military supremacy over the country.

Efforts to ascertain the fate of the four Western hostages kidnapped in July 1995 in Kashmir by affiliates of the Harakat ul-Ansar (HUA) continued through 1997. There is no evidence to corroborate claims by multiple Kashmiri militant sources that the hostages were killed in December 1995. In October, the HUA was designated a foreign terrorist organization pursuant to the Antiterrorism and Effective Death Penalty Act of 1996.
In Pakistan, deadly incidents of sectarian violence, particularly in Sindh and Punjab Provinces, continued throughout 1997. In November, four US employees of Union Texas Petroleum and their Pakistani driver were murdered in Karachi when the vehicle in which they were riding was attacked 1 mile from the US Consulate in Karachi. In addition, five Iranian Air Force technicians were killed in September in Rawalpindi.

There continue to be credible reports of official Pakistani support for Kashmiri militant groups that engage in terrorism, such as the HUA.

In Sri Lanka, the Liberation Tigers of Tamil Eelam (LTTE) showed no signs of abandoning their campaign to cripple the Sri Lankan economy and target government officials. The group retains its ability to strike in the heart of Colombo, as demonstrated by an October bomb attack on the World Trade Center in the financial district that was reminiscent of the January 1996 truck bomb attack that destroyed the Central Bank. The LTTE was designated a foreign terrorist organization in October pursuant to the Antiterrorism and Effective Death Penalty Act of 1996.

Afghanistan

Islamic extremists from around the world--including large numbers of Egyptians, Algerians, Palestinians, and Saudis--continued to use Afghanistan as a training ground and home base from which to operate in 1997. The Taliban, as well as many of the other combatants in the Afghan civil war, facilitated the operation of training and indoctrination facilities for non-Afghans in the territories they controlled. Several Afghani factions also provided logistic support, free passage, and sometimes passports to the members of various terrorist organizations. These individuals, in turn, were involved in fighting in Bosnia and Herzegovina, Chechnya, Tajikistan, Kashmir, the Philippines, and parts of the Middle East.

Saudi-born terrorist financier Usama Bin Ladin relocated from Jalalabad to the Taliban's capital of Qandahar in early 1997 and established a new base of operations. He continued to incite violence against the United States, particularly against US forces in Saudi Arabia. Bin Ladin called on Muslims to retaliate against the US prosecutor in the Mir Aimal Kansi trial for disparaging comments he made about Pakistanis and praised the Pakistan-based Kashmiri group HUA in the wake of its formal designation as a foreign terrorist organization by the United States. According to the Pakistani press, following Kansi's rendition to the United States, Bin Ladin warned the United States that, if it attempted his capture, he would "teach them a lesson similar to the lesson they were taught in Somalia."

Burma

The explosion in April of a parcel bomb at the house of a senior official in Burma's military-led government was the most significant terrorist event in Burma in 1997. The blast killed the adult daughter of Lieutenant-General Tin Oo, Secretary Number Two of the ruling State Law and Order Restoration
Council. No group or individual claimed responsibility for the attack, but the Government of Burma attributes the act to Burmese antigovernment activists in Japan; the package bore Japanese stamps and postmarks. The Burmese expatriate and student community in Japan denies any involvement in the incident.

Cambodia

Continued defections from the Khmer Rouge to the government and the split of the group into pro- and anti-Pol Pot factions have greatly reduced the threat it poses. Nevertheless, the hardliners based in the Khmer Rouge stronghold at Anlong Veng regularly launched guerrilla-style attacks on government troops in several provinces from July onward. Guerrillas are also suspected in two deadly attacks against ethnic Vietnamese civilians in Cambodia, but they have denied playing a role in the disappearance of two Filipino and two Malaysian employees of a logging company in December 1997.

The most significant terrorist incident in Cambodia in 1997 was the grenade attack on an opposition political rally on 30 March. Nineteen persons were killed in the attack, and more than 100 were injured, including one US citizen. Those responsible for the attack have not yet been apprehended.

Reacting to political violence throughout July, Second Prime Minister Hun Sen announced an eight-point program in August designed to improve the security situation in Cambodia. The new measures include government crackdowns on illegal roadblocks and weapons and a ban on tinted windows intended to discourage kidnapping and arms smuggling.

The fate of British mineclearing expert Christopher Howes, allegedly kidnapped by the Khmer Rouge in March 1996, remained unresolved in 1997. Unconfirmed reporting suggested Howes was with forces loyal to Pol Pot, and some Cambodian officials expressed fears publicly that he had been killed. In May, Khmer Rouge leader Khieu Samphan denied any knowledge of Howes' whereabouts.

China

There were no incidents of international terrorism in China in 1997, but Uygur separatists continued a campaign of violence. The Uygurs are a Chinese Muslim ethnic minority group concentrated in the Xinjiang Autonomous Region in far western China. In February, Uygur separatists conducted a series of bus bombings in Urumqi that killed nine persons and wounded 74. Uygur rioting earlier in the month in the city of Yining caused as many as 200 deaths. Uygur exiles in Turkey claimed responsibility for a small pipe bomb that exploded on a bus in Beijing in March and which killed three persons and injured eight. In August, Uygur separatists were blamed for killing five persons, including two policemen. The Chinese Government executed several individuals involved in both the rioting and bombings. Beijing claims that support for the Uygurs is coming from neighboring countries, an accusation these countries deny.

India

Security problems persist in India as a result of insurgencies in Kashmir and in the northeast. The violence also has spread to New Delhi; there were more than 25 bombings in the city in 1997--mainly in the marketplaces and buses of old Delhi--that left 10 persons dead and more than 200 injured. These attacks appeared to be aimed at spreading terror among the public rather than causing casualties. Nearly 100
bombings with similar characteristics took place elsewhere in the country in 1997, most with no claims of responsibility. Although foreigners were not the likely targets of these attacks, foreign tourists were injured in a train bombing outside Delhi in October.

The Indian and Pakistani Governments each claim that the intelligence service of the other country sponsors bombings on its territory. The Government of Pakistan acknowledges that it continues to provide moral, political, and diplomatic support to Kashmiri militants but denies allegations of other assistance. Reports continued in 1997, however, of official Pakistani support to militants fighting in Kashmir.

**Indonesia**

Separatist groups in East Timor apparently continued to target non-combatants and were involved in several bombmaking activities in 1997. In Irian Jaya, an attack allegedly by the separatist Free Papua Organization against a road surveying crew in April left two civilians dead.

**Japan**

The trials of Aum Shinrikyo leader Shoko Asahara and other members of the sect continued in 1997. Prosecutors reduced the number of victims listed in the indictments against Asahara to speed up the proceedings, which entered their second year. In addition to the murder charges stemming from the March 1995 sarin nerve gas attack on the Tokyo subway system, Asahara faces 16 other charges ranging from kidnapping and murder to illegal production of drugs and weapons. Nine former Aum members pleaded guilty or received sentences from 22 months to 17 years for crimes they committed on behalf of Asahara; one Aum member was acquitted of forcibly confining other cult members.

Despite the legal proceedings against Asahara and other members, what remained of Aum following the arrests of 1996 continued to exist, operate, and even recruit new members in Japan in 1997. In January a government panel decided not to invoke the Anti-Subversive Law against Aum Shinrikyo, which would have outlawed the sect. The panel ruled that Aum posed no future threat to Japanese society because it was financially bankrupt and most of its followers wanted by the police had been arrested.

Several members of the Japanese Red Army (JRA) were arrested in 1997. Five members were convicted in Lebanon on various charges related to forgery and illegal residency and sentenced to three years in prison. Another member, Jun Nishikawa, was captured in Bolivia and deported to Japan where he was indicted for his role in the 1977 hijacking of a Japanese Airlines flight.

Tsutomu Shirosaki was captured in 1996 and brought to the United States to stand trial for offenses arising from a rocket attack against the US Embassy in Jakarta, Indonesia, in 1986. He was convicted in Washington, DC, of assault with the intent to kill, attempted first degree murder of internationally
protected persons, attempted destruction of buildings and property in the special maritime and territorial jurisdiction of the United States, and the committing of a violent attack on the official premises of internationally protected persons. (In February 1998 he was sentenced to 30 years in prison.)

Seven hardcore JRA members remain at large.

**Pakistan**

In November four US employees of Union Texas Petroleum and their Pakistani driver were murdered in Karachi when the vehicle in which they were traveling was attacked 1 mile from the US Consulate in Karachi. Shortly after the incident, two separate claims of responsibility for the killings were made: the Aimal Khufia Action Committee—a previously unknown group—and the Islami Inqilabi Mahaz, a Lahore-based group of Afghan veterans. Both groups cited as the motive for the attack the conviction of Mir Aimal Kansi, a Pakistani national who was tried in the United States in November for the murder of two CIA employees and the wounding of three others outside CIA Headquarters in 1993. Kansi was found guilty and sentenced to death.

Deadly incidents of sectarian violence, particularly in Punjab Province, surged in 1997. According to press reports, 200 people died during the year. In addition, five Iranian Air Force technicians were killed in September in Rawalpindi. Lashkar i-Jhangvi, a violent offshoot of the anti-Shiite Sunni group Sipah i Shahaba Pakistan, claimed responsibility. The Iranian Government-controlled press holds Pakistan responsible for failing to stop the attack and accused the United States of conspiring in the murders.

The United States designated the HUA a foreign terrorist organization in October. This group is responsible for the still unresolved July 1995 kidnapping of six Westerners in Kashmir; one of the six, a US citizen, managed to escape, but a Norwegian hostage was killed in August 1995.

Ramzi Ahmed Yousef, who was extradited from Pakistan to the United States in 1995, was convicted in New York in November for his role in the 1993 World Trade Center bombing in New York City.

*Ramzi Ahmed Yousef, who was convicted on 12 November for his role in the February 1993 bombing of the World Trade Center.*

**Philippines**

The Philippine Government began implementing terms of a peace agreement signed with the Moro National Liberation Front (MNLF) in 1996 and continued efforts to negotiate a peace agreement with the Moro Islamic Liberation Front (MILF). The government began the process of integrating former MNLF rebels into the Philippine military. A cease-fire with the MILF reduced the fighting that peaked in the first half of 1997, but the two sides failed to agree on a more comprehensive arrangement. The MILF and the smaller Abu Sayyaf Group continue to fight for a separate Islamic state in the southern Philippines.
Muslim rebels in the southern Philippines conducted several attacks against foreigners in 1997. A Japanese businessman and three Filipino boys were kidnapped in June by members of the Abu Sayyaf Group. A rescue operation by the Philippine military freed the Japanese hostage. A German businessman was abducted in September by former members of the MNLF and was released in December only after his family agreed to pay the kidnappers some $100,000 in ransom. In separate incidents in October and November, former MNLF members abducted priests--one Irish and one Belgian--and demanded payment of funds owed them under a government rehabilitation program. The captives were released after the government agreed to expedite disbursal of the funds.

The government had mixed results in its efforts against communist rebels in 1997. Philippine police captured some key communist personnel. The government again suspended negotiations with the political arm of the communist New People's Army (NPA) in late 1997 following an upsurge in small-scale attacks by the NPA on police and government units. In May communist guerrillas ambushed a vehicle owned by a subcontractor of a major US firm, killing two Filipino employees. In December, New People's Army rebels ambushed two army detachments and abducted 21 paramilitary troops in Davao City in Mindanao. The government pledged to revisit the issue of a dialogue with the communists if acceptable circumstances could be met. Another communist rebel group, the Alex Boncayao Brigade, is not participating in peace talks with the government.

In September a previously unknown group calling itself the Filipino Soldiers for the Nation claimed responsibility for grenade attacks at bus terminals in Manila and Bulcalan City that killed six persons and wounded 65. Press reports indicated the group claimed to favor a constitutionally prohibited second term for President Ramos. The Ramos government strongly condemned the attacks and blamed them on unknown provocateurs.

The Philippine Government continued its strong support for international cooperation against terrorism and actively sought to build a multilateral approach to counterterrorism in regional and other forums. The government cooperated in providing additional personnel to protect likely targets and to identify, investigate, and act against likely terrorists. The government quickly responded when a US company experienced what appeared to be an NPA attack on one of its subcontractors in Quezon, and officials at the Cabinet level met with company executives to discuss what could be done to improve security.

Sri Lanka

The Liberation Tigers of Tamil Eelam continued its terrorist activities in 1997, attacking government troops, economic infrastructure targets, and assassinating political opponents. The LTTE's most spectacular terrorist attack in 1997 was a truck bombing directed at the newly opened Colombo World Trade Center on 15 October. The explosion injured more than 100 persons, including many foreigners, and caused significant collateral damage to nearby buildings. Eighteen persons--including LTTE suicide bombers, hotel security guards, and Sri Lankan security forces--died in the explosion and aftermath. Two of the terrorists were shot by Sri Lankan authorities as they tried to escape, and another three killed themselves to avoid capture. One of the bombers lobbed a grenade into a monastery yard as he fled the scene, killing one monk.

In two separate incidents in June in the Tricomalee area, the LTTE assassinated two legislators and nine other civilians.
Also, during the summer months, naval elements of the LTTE conducted several attacks on commercial shipping, including numerous foreign vessels. In July LTTE rebels abducted the crew of an empty passenger ferry and set fire to the vessel. The captain and a crewmember--both Indonesian--were released after three days. Also in July, the LTTE stormed a North Korean cargo ship after it delivered a shipment of food and other goods for civilians on the Jaffna Peninsula, killing one of the vessel's 38 North Korean crewmembers in the process. The Tigers freed its North Korean captives five days later and eventually returned the vessel. Sri Lankan authorities charged the LTTE with the July hijacking of a shipment of more than 32,000 mortar rounds bound for the Sri Lankan military. In September the LTTE used rocket-propelled grenades to attack a Panamanian-flagged Chinese-owned merchant ship chartered by a US chemical company to load minerals for export. As many as 20 persons, including five Chinese crewmembers, were reported killed, wounded, or missing from the attack.

In August a group calling itself the Internet Black Tigers (IBT) claimed responsibility for e-mail harassment of several Sri Lankan missions around the world. The group claimed in Internet postings to be an elite department of the LTTE specializing in "suicide e-mail bombings" with the goal of countering Sri Lankan Government propaganda disseminated electronically. The IBT stated that the attacks were only warnings.

The Sri Lankan Government strongly supports international efforts to address the problem of terrorism. (It was the first to sign the International Convention for the Suppression of Terrorist Bombings in January 1998.) Colombo was quick to condemn terrorist attacks in other countries and raised terrorism issues in several international venues, including the UN General Assembly and the Commonwealth heads of government meeting in Edinburgh.

No confirmed cases of LTTE or other terrorist groups targeting US citizens in Sri Lanka occurred in 1997. The LTTE was among the 30 groups designated as foreign terrorist organizations by the United States on 8 October.

**Thailand**

An appeals court in Thailand upheld the conviction and death sentence passed on an Iranian convicted of a 1994 plot to bomb the Israeli Embassy in Bangkok. The defendant, Hossein Dastgiri, has appealed to the Supreme Court.

Muslim separatist groups in southern Thailand carried out a series of bombings and other violent attacks in 1997. Bomb attacks in October killed seven persons, and a bombing of a Chinese religious festival in December killed three and wounded 15. Government authorities credited separatist groups with assassinating 11 policemen in a two-month period and blowing up a railroad in May.

**Vietnam**

A Vietnamese court sentenced two persons to death and three others to life in prison for carrying out a grenade attack on the waterfront in Ho Chi Minh City in 1994, in which 20 persons, including 10 foreigners, were injured. The five were part of the "Vietnam Front for Regime Restoration," an antigovernment exile group based in the United States.
This is an official U.S. Government source for information on the WWW. Inclusion of non-U.S. Government links does not imply endorsement of contents.
Patterns of Global Terrorism: 1997

Europe and Eurasia Overview

The number of terrorist incidents in Western Europe remained low during 1997. Terrorist acts by the Kurdistan Workers' Party (PKK) declined in Germany as PKK leader Ocalan attempted to get out from under Germany's tough sanctions on terrorist organizations.

Spain and France continued to cooperate in bringing to justice members of the Basque Fatherland and Liberty (ETA) terrorist organization, while Spanish authorities have offered to negotiate with Basque groups that foreswear violence. Spanish authorities arrested, tried, and jailed the leadership of the ETA's political wing, the Herri Batasuna.

Although no major terrorist acts took place in France, security forces maintained a high public visibility as a precaution against repeats of the deadly 1996 bombing of a commuter train in Paris.

In Germany, acts of terrorist violence attributable to the PKK declined, although the PKK remains actively engaged in criminal activities, principally extortion and aggravated assault. A judgment by a court in Berlin in April in the so-called Mykonos trial found that the highest levels of Iran's political leadership followed a deliberate policy of murdering political opponents who lived outside the country. In March 1996 a German court had issued an arrest warrant for former Iranian Minister of Intelligence and Security Ali Fallahian in this case.

In the United Kingdom, the Irish Republican Army (IRA) announced another cease-fire, thereby making it possible for Sinn Fein to join the multiparty talks on Northern Ireland's future. Recalcitrant elements on both the Republican and Loyalist sides, however, showed their determination to continue the armed struggle over whether Northern Ireland should remain part of the United Kingdom or be united with the Republic of Ireland. At the end of the year, Republican prisoners in Belfast's Maze prison shot a rival prisoner, Loyalist terrorist leader Billy "King Rat" Wright. Within a day Wright's followers shot and killed a former IRA member in County Tyrone, and several other killings of Catholics followed.

Greek Government efforts during 1997 to crack down on indigenous terrorism continue to yield few successes. There has been no known progress in bringing members of the 17 November terrorist organization to justice. A major suspect in the 1986 bombing of the La Belle discotheque was extradited to Germany, however. An Italian Red Brigades terrorist who had been living freely in Greece for 12 years was arrested and entered into extradition proceedings. (A Greek court released him in early 1998).
In eastern Turkey, authorities and security forces remain locked in a war of attrition with the terrorist group PKK. There are also signs that the DHKP/C (formerly the Dev Sol terrorist organization) may be resurfacing and targeting Turkish Government figures and US military and commercial interests.

There were numerous attacks targeted against the international presence in Bosnia and Herzegovina, most consisting of small-scale bombings. Terrorist acts and threats have been triggered by dissatisfaction over the international community's handling of voter registration procedures, the return of refugees, and the apprehension of suspected war criminals.

In Russia, although the armed conflict between Federal forces and Chechen separatists has been resolved, there were numerous incidents of kidnapping and other acts. In Tajikistan, violence claimed the lives of Russian servicemen and a French humanitarian aid worker. Azerbaijan and Georgia also saw continued ethnic-related terrorist violence.

**Austria**

In October, Austrian police arrested a man suspected of a xenophobic letter bomb campaign since 1993 that has claimed the lives of four members of the Roma (gypsy) minority in Burgenland Province and injured 15 persons in Austria and Germany. The ongoing investigation convinced Austrian authorities that the suspect acted on his own and invented the name Bavarian Liberation Army, which was used in claims of responsibility for most of the bombings.

In June an Austrian investigative judge interrogated international terrorist Illich Ramirez Sanchez, alias "Carlos the Jackal," who is incarcerated in Paris. The terrorist is believed to have masterminded the terrorist attack on the OPEC Headquarters in Vienna in 1975.

**Belgium**

On 20 June unidentified individuals detonated a bomb at the Turkish Embassy in Brussels. An anonymous caller claimed the attack in the name of the "Gourken Yanikian Military Unite," a covername used by the Armenian Secret Army for the Liberation of Armenia (ASALA) terrorist organization during the 1980s. ASALA had not conducted terrorist attacks in several years, however, and it is unclear whether the attack was carried out by ASALA, individual Armenians with no terrorist affiliation, or another terrorist group--such as the Kurdistan Workers' Party--using Yanikian as a covername.

**Bosnia and Herzegovina**

Numerous attacks occurred against the international presence in Bosnia and Herzegovina during 1997. Most of these attacks consisted of small-scale bombings that resulted in material damage and few casualties. However, during the visit of Pope John Paul II to Bosnia and Herzegovina in April, an unidentified assailant planted over 23 remote-controlled landmines underneath a bridge that was part of the Pope's motorcade route. Acting on a report from a witness claiming to have seen a suspicious person near the bridge, police discovered and defused the mines a few hours before the Pope's arrival. No group claimed responsibility for the attempted attack.

Following the apprehension of two indicted Bosnian Serb war criminals in Prijedor by the Stabilization
Force (SFOR) troops on 10 July, unidentified assailants mounted over 20 improvised bombings against facilities and individuals belonging to the Organization for Security and Cooperation in Europe, the International Police Task Force, and SFOR. In December unknown attackers threw a handgrenade at a Dutch SFOR compound the day after a Dutch SFOR unit apprehended two indicted Bosnian Croat war criminals near Vitez. Other small-scale bombings against the international community presence in Bosnia and Herzegovina occurred to protest the handling of local elections and voter registration procedures and the return of refugees and displaced persons to their prewar homes.

In November, Bosnian security services began an operation to apprehend former mujahedin--foreign Islamic fighters who served in the Bosnian Army during the war--suspected of involvement in a variety of criminal activities, including the murders of several BosnianCroats and bombings of Croat houses and churches. By yearend, roughly 20 Arab and Bosnian Muslims had been arrested by Bosnian authorities.

**Denmark**

On 18 January, Danish police arrested several neo-Nazis in connection with the mailing of several letter bombs to targets in the United Kingdom. The bombs, which were mailed from Sweden, were intercepted by Swedish police and safely detonated. The remains of the bombs were provided to Danish police as evidence on 20 January. In September a Danish court sentenced three of the neo-Nazis in connection with this case.

**France**

French authorities continue to maintain a state of high alert in the aftermath of a wave of terrorist bombings by Algerian Islamic extremists during 1995 and 1996. The French mounted extensive security operations to protect Algeria's 17 consulates in France during the Algerian legislative elections in June, in which an estimated 2 million Algerians resident in France were eligible to vote. On 28 February a bomb exploded outside the American dormitory at Cite Universitaire near Paris. No one was injured in the incident, and no group has claimed responsibility for the attack.

(On 29 January 1998 antiterrorism magistrate Jean-Louis Brugiere officially completed his investigation into the 1989 downing of UTA flight 772. French prosecutors are examining his report in advance of a future trial, in absentia, of the Libyan intelligence agents believed to be responsible for the attack.)

The trial of notorious international terrorist Illich Ramirez Sanchez, alias "Carlos the Jackal," began in mid-December. Later that month, Ramirez was convicted by a French court for the 1975 murders of two French investigators and a Lebanese national.

Factions of the National Front for the Liberation of Corsica (FLNC) continued to carry out a campaign of low-level bombings, primarily directed against symbolic targets, such as banks and police stations. The vast majority of these bombings took place on Corsica, but several attacks were mounted on the French mainland.

French authorities continued to cooperate closely with their Spanish counterparts during 1997 to track down Basque Fatherland and Liberty (ETA) terrorists operating or seeking refuge in France. French authorities arrested more than 140 suspected ETA members and supporters, tried over 60 of these
individuals, and extradited 23 ETA terrorists to Spain, including two of the group's key leaders. In May the French Basque group Ipparraterek claimed responsibility for bombing a fast-food restaurant in Saint Jean de Luz, causing extensive material damage but no injuries.

Georgia

The trial of Jaba Ioselliani, former head of the Georgian Mkhedrioni paramilitary organization, began on 1 December. He and 14 others are accused of conspiring against Georgian President Eduard Shevardnadze, culminating in an assassination attempt against the President in August 1995. The Georgian Government continues to seek the extradition of Igor Giorgadze, former head of the Georgian Security Ministry, from Russia for his alleged involvement in the plot against Shevardnadze.

Germany

PKK leader Abdullah Ocalan, in an ongoing effort to encourage the German Government to lift its four-year-old ban on his organization, reiterated his 1996 public promise to forbid PKK-instigated acts of violence on German soil. Indeed, acts of terrorist violence attributable to the PKK in Germany for the year declined significantly and PKK demonstrations were peaceful. The PKK actively engaged, however, in criminal activities, principally extortion, recruitment, and aggravated assault. (In January 1998 the German Federal prosecutor announced that the PKK would no longer be considered a terrorist organization. However, the German Interior Minister stated that the PKK remains a banned criminal organization in Germany and that German authorities will continue to work on PKK prosecutions.)

German prosecutors indicted the former PKK European spokesman, Kani Yilmaz (a.k.a. Faisal Dunlayiei), charging him with being one of the leaders of a terrorist organization and indirectly participating in two series of arson attacks on Turkish establishments in Germany in June and November 1993. (In February 1998 he was convicted and sentenced to seven and a half years. He was released on parole, however, because he had already served more than half of his sentence in pretrial detention in the United Kingdom and Germany.)

An important terrorism trial in Berlin concluded in April 1997. The Mykonos trial involved five defendants--an Iranian and four Lebanese--suspected in the 1992 killing of Iranian Kurdish dissidents, one of whom was then Secretary General of the Kurdish Democratic Party of Iran (KDPI), in Berlin's Mykonos restaurant. A German judge found the Iranian and three of the Lebanese guilty of the murders. Two defendants, Kazem Darabi and Abbas Rhayel, were sentenced to life in prison. Two others, Youssef Amin and Muhammad Atris, received sentences of 11 years and five years and three months, respectively. The fifth defendant, Ataollah Ayad, was acquitted. The court stated that the Government of Iran had followed a deliberate policy of liquidating the regime's opponents who lived outside Iran, including the opposition KDPI. The judge further stated that the Mykonos murders had been approved at the most senior
levels of the Iranian Government by an extra-legal committee whose members included the Minister of Intelligence and Security, the Foreign Minister, the President, and the Supreme Leader. In March 1996 a German court had issued an arrest warrant in this case for Ali Fallahian, the former Iranian Minister of Intelligence and Security.

Germany in November 1997 began the trial of five defendants in the 1986 La Belle discotheque bombing in Berlin, which killed three persons, including two US servicemen, and wounded more than 200, many of them seriously. Both Italy and Greece arrested suspects in the case during 1997 and extradited them to Germany for trial. In his opening remarks, the German prosecutor said the bombing was "definitely an act of assassination commissioned by the Libyan state." German authorities have issued warrants for four Libyan officials for their role in the case. The four are believed to be in Libya.

Greece

Greek Government efforts during 1997 to crack down on indigenous terrorism yielded few successes. Revolutionary Organization 17 November claimed responsibility for its 22nd assassination; previous victims include five US Government employees. On 28 May, Greek shipping tycoon Constantine Peratikos was shot to death in broad daylight on an Athens street. The group issued a manifesto claiming that Peratikos was targeted because he allegedly misused a large government bailout and threatened to close down his shipyard, which would have forced the layoff of 2,000 employees. No member of 17 November has ever been arrested.

Greece's numerous leftist and anarchist groups stepped up the tempo of attacks in 1997, predominantly with Molotov cocktail attacks and low-level bombings against property. Some of the leftist groups--in particular, the Fighting (or Militant) Guerrilla Formation (FGF)--recently have attempted to assassinate Greek officials with improvised explosive devices. For example, the FGF attempted to bomb the home of a former Greek Government counterterrorism adviser in February--the bomb was discovered and dismantled--and also claimed responsibility for a bomb that exploded at the Minister of Development's parliamentary constituency office. No arrests have been made in these cases.

On 1 December, the Athens Court of Appeals overturned a 10-year prison sentence and acquitted suspected terrorist George Balafas of aggravated weapons possession and related indictments, including accessory to murder. Balafas is suspected of having links--if not direct involvement--with the Revolutionary People's Struggle (ELA), one of the country's more deadly terrorist groups.

Kurdish nationalist groups--including the terrorist PKK--enjoy widespread sympathy and some support among the Greek public. In April, 157 members of the Greek Parliament signed a petition calling for PKK leader Abdullah Ocalan to be officially invited to Greece.

The Greek Government extradited German citizen Andrea Haeusler to Germany in January for her alleged participation in the 1986 bombing of the La Belle discotheque in Berlin. In November, Greek police arrested former Italian Red Brigade member Enrico Bianco in western Greece and initiated procedures for his extradition to Italy, where he had been convicted in absentia. (A Greek court denied the extradition request in January 1998 and Bianco was released.)

Italy
Several incidents in Italy during 1997 involved domestic anarchists, although none of these resulted in casualties. A leftist group called Revolutionary Action claimed responsibility for a bombing on 25 April outside Milan's city hall. In May a hand-grenade was found in a store located near the Uffizi Gallery in Florence. The gallery had been the target of an anarchist bombing in 1993. In November, five days before local elections, a bomb was discovered before it detonated outside the Palace of Justice in Rome, site of Italy's highest court. The investigation is ongoing, but authorities suspect local anarchists were responsible.

In January several unarmed persons broke into the Peruvian Consulate in Padua and defaced the building with graffiti. Although the Peruvian MRTA claimed responsibility for the incident, Italian police believe Italian supporters of MRTA probably were responsible.

Eight members of a domestic separatist group took over the bell tower in Venice's main square, Piazza San Marco, on 9 May. The suspects were arrested and tried in July on charges of kidnapping for subversive purposes and unauthorized possession of weapons; all eight were found guilty and received sentences ranging from four years and nine months house arrest to six years in prison.

Italian authorities scored notable successes against foreign terrorists during 1997. In June a court in Turin sentenced five members of the Algerian Armed Islamic Group (GIA) to prison terms of one to three years on charges of forgery and membership in a criminal organization. In August, Italian police arrested Libyan citizen Eter Abulgassem Musbah, a suspect in the 1986 bombing of the La Belle discotheque in Berlin. Abulgassem was promptly extradited to Germany to stand trial for the La Belle bombing. In September, Italian authorities in Bologna arrested 14 foreign nationals suspected of belonging to the GIA. Nine of the suspects were later released due to lack of evidence.

Russia

In Russia, although the armed conflict between Federal forces and Chechen separatists was resolved, there were numerous incidents of kidnapping. Most of these involved ransom demands, although political motives cannot be excluded. Insurgents have been aided with equipment and training by mujahedin with extensive links to Middle Eastern and Southwest Asian terrorists. According to the Organization for Security and Cooperation in Europe, at yearend 71 hostages remained in captivity, including 15 foreign nationals, five of whom are journalists and 10 are NGO representatives.

Spain

Despite numerous Spanish counterterrorism successes and increased international cooperation with France and Latin American countries, the Basque Fatherland and Liberty (ETA) terrorist group continued its campaign of murder, bombings, kidnappings, and street violence. ETA killed 13 persons last year, as compared to five during 1996. ETA's primary targets remained members of the Spanish security forces and judicial and prison officials, but the group also stepped up attacks against local politicians belonging to the ruling Popular Party. ETA's kidnapping and murder of a Popular Party town councilor in July provoked widespread international condemnation and anti-ETA demonstrations involving millions of people throughout Spain.
The Spanish Government has energetically and successfully sought extradition from countries in which ETA fugitives reside. Spanish-French cooperation during 1997 led to the arrest in France of more than 140 persons directly or indirectly connected with ETA, including several of the group's key leaders. Some 60 ETA activists went to trial in France during the past year, and Spanish authorities negotiated the extradition to Spain of 23 terrorists. Spain also has sought extraditions from Latin American countries, successfully gaining extradition of ETA fugitives from the Dominican Republic and Mexico during 1997.

The Spanish Government moved for the first time in 1997 to prosecute ETA's legal political wing, the Herri Batasuna (HB) political party, on charges of criminal collaboration with a terrorist organization. The charges stemmed from HB's dissemination during the 1996 national election campaign of a video containing footage of ETA terrorists advocating violence. On 1 December sentences of seven years in prison and fines of about $3,500 were announced for all 23 members of HB's executive committee.

Rezvon Sodirov, Tajik warlord who masterminded the kidnapping of two French humanitarian aid workers in November.

Moscow TV

The leftwing terrorist group First of October Antifascist Resistance Group (GRAPO) remained inactive during 1997, even though some of the group's leaders were released from prison.

Spanish authorities moved forcefully against foreign terrorists in their country, breaking up a ring of the Algerian GIA operating in Valencia in April.

Sweden

In an effort to undermine Sweden's bid to host the summer Olympic Games in the year 2000, "We Who Built Sweden," a previously unknown group, exploded several bombs at Swedish sports stadiums.

Tajikistan

Security for the international community in Tajikistan deteriorated as militant followers of renegade Tajik warlords Rezvon and Bahrom Sodirov resorted again to kidnapping employees of international organizations, a precedent the group established in December 1996. In an incident that began on 4 February, armed militants affiliated with Bahrom Sodirov took UN and International Committee of the Red Cross (ICRC) personnel, Russian journalists, and the Tajik Security Minister hostage. Russian and Tajik negotiators conceded to Bahrom's demands for safe transport of his brother Rezvon Sodirov and his followers from Afghanistan to a camp outside Dushanbe, as well as for weapons and ammunition, and all the hostages were subsequently released. Authorities captured Bahrom following this incident. On 18 November, Rezvon Sodirov masterminded the kidnapping of two French humanitarian aid workers and demanded Bahrom's release from prison. The incident ended violently by month's end; one hostage was either released or escaped on 29 November, but the other hostage was fatally wounded on 30 November during a shootout between the kidnappers and government forces in a government rescue attempt. Reports of Rezvon Sodirov's death in the shootout have not been confirmed.
Unidentified assailants continued sporadic attacks against Russian servicemen in Tajikistan. On 18 February terrorists, probably followers of Rahmon "Hitler" Sanginov, assassinated two ethnic Russian, off-duty US Embassy guards. The assassinations were consistent with a surge in attacks against Russians in Tajikistan; authorities concluded that the victims' affiliation with the US Embassy was not a factor in the attacks.

**Turkey**

The Turkish Communist Laborers' Party/Leninist (TKEP/L) placed two improvised explosive devices against the wall of the US Consulate in Istanbul on 5 October. The police removed the devices before detonation, but the event marked the first time that the TKEP/L targeted a US Government facility. Ensuing police sweeps reportedly wrapped up the group's leader and most of its senior cadre members.

The virulently anti-US Revolutionary People's Liberation Party/Front (DHKP/C)--formerly known as Dev Sol--conducted three significant attacks during the year: all were light antiarmor weapon (LAW) rocket attacks against Turkish security facilities in Istanbul. The three attacks were flawed in execution: on 16 June the rocket fired at the Turkish National Police (TNP) headquarters missed and struck a wall; the LAW rocket launched against the Harbiye Officers' Club on 14 July hit the wall of the building but caused only minimal damage; and on 16 September the DHKP/C fired another rocket at the TNP headquarters, which glanced off a wall and broke apart. The TNP's counterterrorism operations against the DHKP/C may be forcing the group to use less experienced cadre members and standoff weapons--such as LAW rockets--rather than the group's preferred close-in handgun assassinations.

The Turkish Islamic fundamentalist group, Vasat, claimed responsibility for throwing a grenade at a book fair in Gaziantep on 14 September, killing one person and injuring 24. The attack was the most egregious by Turkey's increasingly violent Islamic terrorist groups, which include Turkish Hizballah and the Islamic Great Eastern Raiders/Front (IBDA/C). The latter is suspected of masterminding the 2 December bombing of the Ecumenical Patriarchate Cathedral in Istanbul.

PKK activities in Turkey were lower in 1997 than during the previous year, in part due to Turkish military operations into northern Iraq to disrupt the PKK's infrastructure for infiltrating its members into Turkey. PKK leader Abdullah Ocalan, residing in Syria, once again publicly threatened to target Turkey's tourist sites with bombs in an attempt to disrupt the country's vital tourist industry, but these attacks did not materialize.

**United Kingdom**

In 1997 the IRA continued a campaign of violence begun in February 1996 against Northern Irish police and UK military and economic targets in Northern Ireland and elsewhere in the United Kingdom. July, however, brought an IRA cessation of hostilities--its second cease-fire in three years--in an effort to secure a place for Sinn Fein, its political wing, in the Ulster peace talks. The IRA cease-fire prompted an increase in activity among Republican and Loyalist splinter terrorist groups opposed to the peace process. The Continuity Army Council (CAC)--also known as the Continuity Irish Republican Army--and the Irish National Liberation Army (INLA) increased their attacks to protest the talks. The Loyalist Volunteer Force (LVF)--a new group in 1997--attacked both Republican activists and Catholic civilians with no
paramilitary affiliations.

The IRA increased the frequency of its attacks during the first months of 1997 in anticipation of British elections on 1 May. By 30 April the group had conducted 29 attacks, as compared with 11 in all of 1996. IRA targets included economic and infrastructure targets on the UK mainland, and their attacks caused massive disruption while avoiding civilian casualties:

- Two IRA bombs damaged railway lines in Wilmslow, England, on 26 March.
- IRA bomb warnings closed the M1, M5, and M6 highways, which connect London and points north, on 3 April. Police found and detonated two bombs, one of which contained up to one and a half pounds of Semtex explosive, and several hoax devices.
- IRA bomb threats on 21 April snarled British transportation, with police temporarily closing 17 rail and subway stations: London's Gatwick, Heathrow, Luton, and Stanstead airports; Trafalgar Square; and the eastern dock of the Port of Dover.

The landslide victory of the British Labor Party headed by Tony Blair in the 1 May election led to preliminary talks with Sinn Fein and ultimately to an IRA announcement on 19 July of a cessation of hostilities to take effect the following day. In early September, Sinn Fein leaders agreed to the so-called Mitchell principles of nonviolence--six statements drafted by George Mitchell, currently chairman of the Northern Ireland multiparty talks, that commit all parties to renouncing the use of violence, disarming paramilitary groups, and abiding by a peaceful resolution of the Northern Ireland conflict. Sinn Fein thus secured the party's seat in the Ulster peace talks. In response, hardline IRA members called an extraordinary conference to discuss the IRA's future strategy. The conference delegates reaffirmed Sinn Fein's current peace strategy, but some 20 IRA members resigned from the group in protest. Days later a dozen members of Sinn Fein from Dundalk, Ireland, walked out of a meeting protesting the party's adherence to the Mitchell principles. Since then, most of these dissidents have returned to the fold. However, Bernadette Sands, sister of deceased IRA icon Bobby Sands, reportedly established the "Thirty-Two County Sovereignty Committee" to oppose Sinn Fein's political negotiation and the IRA cease-fire.

In October the US Secretary of State did not include the IRA among 30 groups that she officially designated as foreign terrorist organizations under recently passed antiterrorism legislation. The Secretary took note of the 19 July announcement by the IRA of an unequivocal cease-fire. She also noted the subsequent decision by the British Government that the cease-fire was "genuine in word and deed," permitting Sinn Fein to join inclusive, all-party talks in Belfast. The Department stated that, under these circumstances, the Secretary would continue to review the IRA and that any resumption of violence by the group would have a direct impact on her review.

Following the IRA cease-fire, Republican splinter terrorist groups increased their attacks, seeking to replace the IRA as the dominant Republican terrorist group. On 16 September the CAC exploded a car bomb in Markethill, Northern Ireland--a predominantly Protestant village--causing extensive damage to a police station, a cattle market, and commercial and private premises. The CAC also claimed responsibility for a 30 October bomb attack, which caused minor damage to a British Government office in Londonderry, Northern Ireland. On 19 November a CAC bomb exploded outside Belfast City Hall, causing minor damage.

Gunmen from the INLA murdered a Northern Irish police trainee in Belfast on 9 May. The INLA also
carried out several attacks against Northern Irish police and British troops in July during three days of heavy rioting in Belfast over controversial Loyalist parades, injuring five police officers and two Protestant teenagers.

The extremist LVF emerged in February 1997 as a rump of the mainstream Ulster Volunteer Force (UVF), which is maintaining the cease-fire. The LVF is comprised of UVF radicals and other Protestant criminals. It is notorious for its attacks against Republican activists and Northern Irish Catholic civilians with no political or paramilitary affiliations. The LVF claimed responsibility for firebombing Northern Irish tourist information offices on 9 March to protest cross-border arrangements with Ireland. On 12 May LVF terrorists abducted and murdered a veteran member of the Gaelic Athletic Association, a Catholic sports club. The LVF exploded a small bomb in Dundalk, Ireland, on 25 May. Authorities suspect LVF terrorists in the murder of an 18-year-old Catholic girl in Antrim, Northern Ireland. The girl was shot four times in the head, apparently because she had a Protestant boyfriend. In August unidentified gunmen attacked the homes of two prison guards; although the LVF did not claim responsibility, authorities suspect that the attacks were connected to simultaneous LVF prisoner riots. On 6 August, following a public demand that Catholics stay out of Protestant neighborhoods, LVF members attacked a Catholic taxi driver with Molotov cocktails in Armagh, Northern Ireland. The LVF planted three hoax devices in Dundalk, Ireland, and one small but viable bomb at a Dundalk shopping center on 17 November; bomb experts defused the device. Authorities charged the LVF with the murder of a Catholic man in front of St. Enda's Gaelic Athletic Club in Belfast on 5 December.

On 27 December, INLA members imprisoned in Northern Ireland's Maze Prison assassinated fellow inmate Billy "King Rat" Wright, leader of the LVF. Wright was serving an eight-year sentence in the Maze prison. The INLA gunmen smuggled weapons into the prison and shot him five times at close range. Wright's assassination drew an immediate response from his LVF colleagues. That same evening LVF members hijacked buses and set them on fire in Portadown, Northern Ireland. On 28 December three LVF gunmen opened fire on a hotel frequented by Catholics, killing one person and wounding three, including a teenager.

At the end of 1997 the Ulster peace process included parties from both Unionist and Republican camps, including Sinn Fein. Pressure is building for the parties to reach some agreement before the deadline for a settlement in May 1998. (In January 1998, Sinn Fein was banned from the talks until 9 March 1998 because of murders attributed to the IRA.)
This is an official U.S. Government source for information on the WWW. Inclusion of non-U.S. Government links does not imply endorsement of contents.
Patterns of Global Terrorism: 1997

Latin America Overview

Audiences around the world watched with anxiety, then relief, on 22 April as Peruvian military forces stormed the residence of the Japanese Ambassador in Lima, bringing to an end the hostage taking by the Tupac Amaru Revolutionary Movement (MRTA), which began in December 1996. Although there was widespread regret over the loss of life of one hostage, two Peruvian soldiers, and all 14 of the MRTA terrorists, most observers agreed that decisive action by the Peruvian Government was needed in order to resolve a prolonged and increasingly intractable standoff.

With the resolution of the MRTA crisis, terrorist activity in Peru remained at low levels compared to previous years. According to Peruvian Government statistics, terrorist incidents by the Sendero Luminoso and MRTA declined to less than a fourth of what they had been in the peak years of violence almost a decade ago. Peruvian authorities, nonetheless, remained vigilant against a possible regrouping and resurgence of the two groups.

Colombia's principal terrorist groups, the Revolutionary Armed Forces of Colombia (FARC) and the National Liberation Army (ELN), stepped up their campaigns of kidnapping, extortion, and violent attacks against government, political, and private interests. Colombian authorities faced increased challenges stemming from greater FARC and ELN involvement in narcotics trafficking and tensions with neighboring countries caused by terrorist groups' incursions across Colombia's borders. The two groups carried out a campaign of murder and intimidation in an effort to disrupt the October municipal elections.

US interests continued to be affected by Colombian terrorists, with four US citizens still held hostage at the end of 1997. US companies suffered severe economic damages due to terrorist attacks against oil pipelines.

The United States was deeply disappointed with the manner in which defendants in Panama were acquitted in October of murdering US serviceman Zak Hernandez. US authorities believe that Gerardo Gonzalez, president of Panama's legislative assembly and father of one of the defendants, manipulated the outcome through threats to witnesses and intimidation of the lead investigator in the case.

In Argentina moderate progress was made in the investigation of the Buenos Aires bombings of the Argentine-Israeli Mutual Association in 1994 and the Israeli Embassy in 1992. Several arrests were made, and additional personnel were assigned to the inquiries. In December, Argentina hosted an International Congress on Terrorism, which featured presentations given by representatives of eight countries active in
the fight against terrorism.

Mercosur (the Southern Cone common market) Interior and Justice Ministers signed agreements on a number of initiatives to fight crime in the Southern Cone region, with particular emphasis being given to the need to cooperate in preventing terrorist activity.

Argentina

The Argentine Government in 1997 continued its investigations into two devastating bombings against Jewish and Israeli targets in Buenos Aires: the bombing in July 1994 of the Argentine-Israeli Mutual Association (AMIA) building that killed 86 persons and injured hundreds more; and the attack on the Israeli Embassy in Buenos Aires in March 1992, in which 29 persons died. Neither probe resulted in any breakthroughs during the course of the year, but the Argentine Government devoted additional resources to the investigations and some new information has been generated. In August the Argentine Supreme Court appointed a special investigator to oversee the 1992 bombing case, and Interior Minister Carlos Corach created a new 80-man counterterrorist unit within the Argentine Federal Police to assist in the investigations. The Iranian-backed Lebanese Hizballah remains the primary suspect in both bombings.

Argentina continued to take a leading role in promoting counterterrorism cooperation in the region in 1997. Interior Minister Corach pushed vigorously for stronger border controls and increased cooperation between local law enforcement services in the "triborder" region, where the boundaries of Argentina, Brazil, and Paraguay meet.

Chile

Chilean authorities pursued investigative leads throughout 1997 in an effort to locate and apprehend four terrorists from the dissident wing of the Manuel Rodriguez Patriotic Front (FPMR) who escaped from a maximum-security prison in Santiago on 30 December 1996. In September, one of the escapees, Patricio Ortiz Montenegro, was detained in Switzerland, where he remains in custody pending the outcome of a request for political asylum. Chilean investigators are exploring the possibility that the other three escapees are in Cuba, where other FPMR members have sought refuge in the past. The prosecutor responsible for the case has asked the Cuban Government to provide information on the whereabouts of the three fugitives, a request that Chilean President Eduardo Frei repeated in November during face-to-face talks with Cuban President Fidel Castro at the Ibero-American summit in Venezuela. Havana has not formally responded to Chile's request.

Colombia

Continued violence in Colombia accounted for the bulk of international terrorist incidents in Latin America during 1997. There were 107 such incidents last year, mostly oil pipeline bombings. Fueled by revenues from kidnapping, extortion, and ties to narcotraffickers, the country's two major terrorist groups, the FARC and the ELN, carried out numerous armed attacks and bombings targeting both civilians and security forces. The groups' activities often spilled over into neighboring Panama and Venezuela. In an effort to disrupt municipal elections in October, the terrorists further intensified their activities by threatening, kidnapping, and murdering candidates and local officeholders. ELN terrorists also kidnapped two election observers from the Organization of American States (OAS) in October and held them hostage
for nine days. Rightwing paramilitary groups responded with their own campaign of violence and committed several assassinations and massacres targeting the terrorists and their alleged sympathizers.

Terrorists frequently directed attacks against foreign oil and mining companies operating in the Colombian countryside, both to disrupt the country's economy and to protest what they see as foreign exploitation of Colombia's resources. The violence hit the oil sector the hardest. Terrorists sabotaged oil pipelines owned jointly by the Colombian Government and Western companies some 90 times in 1997, causing extensive ecological damage and forcing Occidental Petroleum to suspend production temporarily in August.

Colombian terrorists continued to rely on ransoms from the kidnapping of foreigners and wealthy Colombians as a major source of funds for their insurgent activities, resulting in a heightened threat to US citizens. Since 1980 at least 85 US citizens have been kidnapped in Colombia, most by the country's terrorist groups. The terrorists were still holding four US citizens hostage at yearend: three missionaries abducted by the FARC in 1993 and a geologist kidnapped by the ELN in February 1997. Two other US citizens kidnapped earlier in the year obtained their release in November. Frank Pescatore, a US geologist and mining consultant, was kidnapped by the FARC in December 1996 and later killed by his captors; his body was discovered 23 February 1997.

Opponents of extradition legislation that was before the Colombian congress in 1997 repeatedly turned to terrorist tactics to generate pressure for their cause. Individuals identifying themselves as members of the "Extraditables," a narcotrafficker-sponsored group whose terrorist attacks in the late 1980s and early 1990s forced Bogota to ban the extradition of Colombians to the United States, sent written death threats to several Colombian newspapers and foreign journalists in April. In September police defused a 550-pound car bomb outside the offices of a newspaper in Medellin, an incident that was later claimed on behalf of the Extraditables. Police have been unable to verify the authenticity of the claims.

Panama

The trial in October of three Panamanians charged with the 1992 murder of US serviceman Zak Hernandez ended with the acquittal of all of the defendants, including Pedro Miguel Gonzalez, whose father is the head of Panama's ruling Democratic Revolutionary Party and president of the country's legislature. The United States expressed its deep disappointment with the results of the trial, citing reports of judicial manipulation, threats to prosecution witnesses, and judicial retaliation against the lead investigator in the case, who was convicted of evidence tampering in a trial also rife with irregularities. The US cases against Gonzalez and one other suspect remain open.

Panamanian authorities have made no arrests in connection with the bombing in July 1994 of a commuter airline that killed all 21 persons aboard, including three US citizens. Panamanian officials continue to cooperate closely with the United States in the ongoing investigation.

Peru

The first four months of 1997 were marred by the hostage situation at the Japanese Ambassador's residence in Lima. Fourteen terrorists from the MRTA, including the group's top operational leader, Nestor Cerpa Cartolini, seized the residence on 17 December 1996, taking hundreds of hostages, including foreign ambassadors, Peruvian cabinet ministers and security chiefs, and eight US officials. At the
beginning of the year, the terrorists still held 81 hostages, most of whom were prominent Peruvian or Japanese citizens.

In February, Peruvian officials and MRTA leaders initiated talks to resolve the crisis, but the terrorists' insistence that the Peruvian Government release imprisoned MRTA members blocked the way to a peaceful outcome. On 22 April, after weeks of stalled talks and a MRTA refusal to allow medical personnel to visit the hostages, Peruvian military forces stormed the residence and successfully rescued all but one of the 72 remaining hostages. Two Peruvian soldiers and all 14 of the MRTA terrorists died in the assault.

The MRTA's activity dropped off dramatically after the rescue operation, but its larger and more violent counterpart, Sendero Luminoso, remained active in Lima and in some parts of the countryside. Sendero still has not recovered from the arrest of its founder, Abimael Guzman, in 1992, however, and its recent attacks have been less ambitious than those it mounted in the early 1990s. In August, Sendero kidnapped 30 employees of a French oil company in Junin Department and released them after two days in exchange for food, clothing, and other supplies. The group also car-bombed a police station in Lima in May, injuring eight policemen and more than a dozen civilians; later in the year, it set off several smaller bombs in Lima, which caused no injuries. Peruvian authorities continue to pursue aggressively members of both of the country's terrorist groups and have tightened security measures in Lima substantially since the hostage crisis.

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Patterns of Global Terrorism: 1997

Middle East Overview

The Middle East witnessed some of the world's most horrific acts of terrorism in 1997.

In November, the Egyptian Islamic extremist group al-Gama'at al-Islamiyya (Islamic Group or IG) demonstrated that it was still capable of carrying out devastating acts of terrorism by staging a brutal attack that left 58 tourists and four Egyptians dead. The attack, which occurred at Hatshepsut's Temple in Luxor, took place in spite of the Egyptian Government's crackdown on extremist groups that resulted in a dramatic decrease in terrorist incidents and calls from some imprisoned al-Gama'at leaders for a truce. Fatalities from security incidents in upper Egypt remained low.

In Algeria, political violence and random killings soared toward the end of the year, as Armed Islamic Group (GIA) members stormed villages and towns, some no more than a few dozen kilometers from Algiers. Killing of civilians at highway checkpoints and in outlying towns continued on a regular basis. The Government of Algeria publicly blamed Iran for providing support to Islamist militants. Elsewhere in North Africa, Morocco and Tunisia remain vigilant against the spillover of Algerian political violence into their countries. Security incidents in those two countries continued to be low to non-existent.

Suicide bombers from the Islamic Resistance Movement (HAMAS) set off bombs in crowded public places in Tel Aviv and Jerusalem three times in 1997:

- On 21 March a HAMAS satchel bomb exploded at the Apropo Cafe in Tel Aviv, killing three persons and injuring 48, including a six-month-old child.
- On 30 July two HAMAS suicide bombers blew themselves up in Jerusalem's Mahane Yehuda market, killing 16 persons, including a US citizen, and wounding 178.
- On 4 September three suicide bombers attacked Jerusalem's Ben Yehuda pedestrian mall, killing at least five persons--in addition to the suicide bombers--including a 14-year-old girl who was a US citizen, and injuring at least 181, including seven other US citizens.

The Palestinian Authority (PA) continued its efforts in cooperation with Israeli authorities to counter the threat posed by Palestinian terrorist groups and succeeded in 1997 in thwarting several planned terrorist attacks. At the same time, more effort is needed by the PA to enhance its bilateral cooperation with Israel and its unilateral fight against terrorism.

In Lebanon, the security situation improved incrementally as the government continued its efforts to
expand its authority over more of the country. Despite these efforts, large areas of the Bekaa Valley, the southern suburbs of Beirut, and south Lebanon remain outside the effective control of the government. Terrorist groups, especially Hizballah and the Popular Front for the Liberation of Palestine-General Command (PFLP-GC), used these areas in 1997 to stage attacks and engage in terrorist training.

In Saudi Arabia, the investigation to identify those responsible for the June 1996 bombing of the Khubar Towers US Air Force residential compound continued without reaching a conclusion. The bombing killed 19 US servicemen.

Algeria

The Government of Algeria does not face a significant threat to its stability from Islamic extremists, but the country's domestic terrorist problem remained among the world's worst in 1997. At least 70,000 Algerians--Islamic militants, civilians, and security personnel--have been killed since Algerian militants began their campaign to topple the government in 1992.

The government made some progress against the Islamic Salvation Army (AIS)--the military wing of the Islamic Salvation Front (FIS) that primarily attacked government-related targets--which, together with the FIS, called for a cease-fire on 1 October. The government was less successful against the GIA, the most radical of the insurgent groups, although its efforts appear to have forced the group to operate in a smaller geographic area. GIA terrorist operations continued, nonetheless, against a broad spectrum of Algerian civilians in 1997, including women and children. The worst incident of 1997 occurred on 31 December when more than 400 civilians were killed in Relizane, approximately 150 miles southwest of the capital. This act of violence was also the single worst massacre since the GIA began its reign of terror in 1992.

Seven foreigners were killed in acts of terrorist violence in Algeria in 1997, bringing the total number of foreigners killed by the GIA in Algeria since 1992 to 133. The group did not claim responsibility for these killings, nor did it issue an official communique announcing a resurgence of its violent campaign against foreigners. It remains unclear whether the foreigners were being specifically targeted or whether those killed were incidental victims of violence.

The Algerian Government prosecuted cases of persons charged with committing terrorist acts or supporting terrorist groups in 1997. In July an Algerian court convicted a former lawyer for the FIS of belonging to an armed group, and in December an Algerian court jailed 17 GIA members for setting fire to an Algerian oilfield.

Bahrain
Bahrain continued to be plagued by arson attacks and other minor security incidents throughout 1997, most perpetrated by domestic dissidents. The most serious incident was an arson attack on a commercial establishment on 13 June that resulted in the death of four South Asian expatriates. One day later an abandoned vehicle detonated outside the passport directorate of Bahrain's Interior Ministry; the explosion caused no injuries.

Bahraini courts in March convicted and sentenced to jail 36 individuals for being members of Bahraini Hizballah, an Iranian-backed organization that sought the overthrow of the island's government. The jail sentences range from five to 15 years. Some Bahraini Hizballah members reportedly underwent terrorist training in camps in Iran and Lebanon.

In November the government convicted in absentia eight individuals for orchestrating and funding from abroad a campaign aimed at disrupting the security of Bahrain. Several of the defendants were charged with sending to Bahrain propaganda inciting violence and destruction, which led to damage to public property, such as electricity and water installations. In addition to jail sentences, six of the defendants (along with others previously convicted) were ordered to pay compensation totaling over $15 million for damage to public property.

**Egypt**

Reversing a trend since 1995 of decreasing death tolls, the number of fatalities from terrorist incidents in Egypt rose in 1997 due to a heightened level of attacks during the latter half of the year by al-Gama'at. The group claimed responsibility for a brutal attack at a pharaonic temple site in Luxor on 17 November that killed 58 foreign tourists and four Egyptians—the most lethal attack by the group. The six al-Gama'at perpetrators were killed in a shootout by police during their escape effort. Al-Gama'at claimed it intended to take hostages in the attack in exchange for the release of Shaykh Umar Abd al-Rahman, serving a life prison term in the United States after being convicted in 1995 for several terrorist conspiracies. The claim was belied, however, by surviving eyewitnesses who reported the perpetrators took their time to execute systematically victims trapped inside the temple.

The group also continued to launch attacks against police, police informants, and Coptic Christians in southern Egypt.

Foreign tourists also were attacked in September by two Egyptian gunmen who professed support for the Egyptian al-Jihad but who were not found to be linked to an established group. Nine Germans and their Egyptian busdriver were killed in the attack outside the National Museum in Cairo. One of the gunmen was an escaped mental hospital inmate who previously had killed four foreign nationals, including a US citizen, in an attack at a restaurant in the Semiramis Intercontinental hotel in Cairo in October 1993.

Following the attack in Luxor, Egyptian officials intensified security at tourist sites in Cairo and southern Egypt. Nevertheless, the attack and subsequent decline in tourism caused severe economic losses to the country. As part of its effort to thwart extremists, the Egyptian Government also published on the Internet's Worldwide Web a list of names and photographs of 14 Egyptians sought for their suspected role in terrorist activities by al-Gama'at and the smaller Egyptian al-Jihad/Vanguards of Conquest. All of the individuals are believed to be living in various countries outside Egypt. External leaders of al-Gama'at and al-Jihad publicly rejected a call for a cease-fire in July by leaders of the two groups imprisoned in Cairo.
and vowed to continue their attacks against the Egyptian Government.

**Israel and the Occupied Territories/Palestinian Autonomous Areas**

Israel continued in 1997 to face terrorist attacks by Palestinian groups opposed to the peace process. HAMAS launched three deadly suicide bombings over the year: a 21 March bombing in a Tel Aviv cafe, killing three Israelis and wounding 48; a 30 July dual suicide bombing in a crowded Jerusalem market, which killed 16—including one US citizen—and wounded 178; and a 4 September triple suicide bombing at a popular Jerusalem pedestrian mall, which killed four Israelis and one US citizen, and wounded nearly 200. For its part, Israel imposed strict closures in the West Bank and Gaza Strip, carried out wide-scale arrests, and on 25 September launched a failed attempt to assassinate HAMAS official Khalid Mishal in Jordan. The Israeli agents were captured by Jordanian security officials and returned to Israel after the Israeli Government released HAMAS founder Shaykh Yassin and others from prison.

Numerous other serious but less spectacular attacks against Israel and its citizens also occurred, including the 20 November murder of an Israeli student in Jerusalem's Old City carried out by unknown assailants. In addition, Israeli border forces stopped several attempted terrorist infiltrations from Lebanon and Jordan, including a 4 March border crossing attempt from Lebanon in which two Israeli soldiers were killed.

Palestinians also suffered from terrorist attacks by Israelis during the year, including a 1 January incident in Hebron where an off-duty Israeli soldier fired into a crowded market, wounding seven persons.

The PA, which is responsible for security in Gaza and most major West Bank cities, continued to act against Palestinian perpetrators of violence against Israel in 1997. The PA's security apparatus preempted several anti-Israeli attacks over the year, including several planned suicide bombings, and detained hundreds of individuals for their alleged roles in terrorist operations. In July, for instance, the PA uncovered a HAMAS West Bank safehouse where the group was preparing bombs for attacks and arrested several HAMAS members affiliated with the site. The PA also closed down 17 HAMAS social and charitable institutions that were alleged to have channeled money to the group's terrorist wing.

At the same time, more effort is needed by the PA to enhance its bilateral cooperation with Israel and its unilateral fight against terrorism.
Jordan

Despite an active counterterrorism campaign, Jordan in 1997 continued to suffer from terrorism. A 22 September drive-by shooting of two Israeli Embassy security guards in Amman remains unsolved. In other violence, a Jordanian soldier on 13 March murdered seven Israeli schoolchildren visiting a peace park. The soldier, who was captured at the scene, was sentenced in July to life in prison.

Amman continued to maintain tight security along its border with Israel and to interdict individuals attempting to infiltrate into the West Bank. Jordanian security and police also continued to monitor secular and Islamic extremists inside the country and to detain individuals suspected of involvement in violent acts aimed at destabilizing the government or its relations with other states. Jordan, in early September, for instance, detained HAMAS spokesman Ibrahim Ghawsha, a Jordanian citizen, for issuing statements promoting anti-Israeli violence. In addition to HAMAS, several Palestinian rejectionist groups--such as the Palestine Islamic Jihad (PIJ), Abu Nidal organization (ANO), and the Popular and Democratic Fronts for the Liberation of Palestine (PFLP and DFLP)--maintain a closely watched presence in Jordan.

Lebanon

Lebanon's security environment continued to improve incrementally in 1997 as the country worked to rebuild its infrastructure and institutions. US Secretary of State Albright subsequently allowed restrictions on the use of US passports for travel to Lebanon, in place since 1987, to expire in July. Nevertheless, Lebanese Government control remains incomplete in parts of the Bekaa Valley and portions of Beirut's southern suburbs, including areas near Lebanon's main airport. There is no effective Lebanese Government presence in much of southern Lebanon, where guerrilla groups are engaged in fighting in the so-called security zone controlled by Israel and its surrogate militia.

In these areas, a variety of terrorist groups continued to operate with relative impunity, conducting terrorist training and other operational activities. These groups include Hizballah, HAMAS, the ANO, the PIJ, and the PFLP-GC.

There were no anti-US attacks in Lebanon in 1997; it is unclear if a small bombing against the American University of Beirut on 27 October was politically motivated. US interests in the country, however, remained under threat. Hizballah's animosity toward the United States has not abated, and the group continued to monitor the US Embassy and its personnel. Hizballah leaders routinely denounced US policies and condemned the Middle East Peace Process, of which the United States is a primary sponsor.
Incidents such as the still unsolved 28 October explosion at a major Beirut bus station further illustrate the potential dangers to US civilians traveling in Lebanon.

In the spring Lebanese authorities arrested five members of the Japanese Red Army residing in Lebanon. In July a Lebanese court convicted all five of using false documents and residing illegally in Lebanon and sentenced them to prison terms. The five remain in custody.

**Morocco**

There were no terrorist-related incidents in Morocco in 1997. The Government of Morocco has demonstrated a readiness to respond to terrorist threats and has investigated such incidents thoroughly. The Moroccan Government has worked actively to suppress Islamic unrest within its own borders, fearing a spillover of violence from neighboring Algeria. An Algerian Islamic Salvation Front (FIS) member considered to be one of the group's main donors was arrested in eastern Morocco in October.

**Saudi Arabia**

There has been no solution to the question of responsibility for the June 1996 bombing of the Khubar Towers housing facility near Dhahran, Saudi Arabia. In that incident, a large truck bomb killed 19 US citizens and wounded more than 500 others. Although the Saudi authorities have arrested and detained several persons in connection with the incident, legal proceedings have not reached a conclusion.

In March, a Saudi national named Hani al-Sayegh was arrested by Canadian authorities. Papers submitted to the Canadian court alleged al-Sayegh had participated in the Khubar Towers bombing as a member of Saudi Hizballah, and he was deported to the United States. Once he was in this country, however, al-Sayegh reneged on an agreement with US prosecutors, under the terms of which he would have pled guilty to a charge of conspiracy unrelated to the Khubar Towers attack, in return for providing information about those responsible for the bombing. US authorities were unable to marshal sufficient evidence to prosecute him for any crime. Prosecutors turned him over to US immigration authorities. He was ruled excludable, although a number of legal issues remain to be decided. Saudi authorities have requested that al-Sayegh be returned to Saudi Arabia in connection with their own Khubar investigation.

The United States continued to receive reports of threats against US military and civilian personnel and facilities in Saudi Arabia, including bomb threats, but there were no further terrorist incidents in the Kingdom.

In March 1997 renegade Saudi terrorist financier Usama Bin Ladin publicly threatened to attack US forces in Saudi Arabia to force a US withdrawal from the region. Local South Asian press reports indicated that he continued to make statements threatening Western interests throughout the year; however, in midyear statements to Western media, Bin Ladin evaded the question of his responsibility for previously claimed anti-US attacks in Somalia and Yemen.

**Tunisia**

There were no reported acts of terrorism in Tunisia in 1997, and the Government of Tunisia remains publicly committed to taking the necessary actions to counter terrorist threats, particularly from religious
extremists. Tunisia plays an active role in combating terrorism by hosting conferences aimed at intensifying inter-Arab cooperation in the struggle against terrorism, such as the Council of Arab Ministers held in Tunis in January. Ministers agreed to take steps to cooperate in extradition, information exchange, and other measures. The Tunisian Government also actively condemns acts of Islamic terrorism throughout the world, such as the attack on tourists in Luxor, Egypt, in November.

Yemen

Sanaa took major steps during 1997 to improve control of its borders, territory, and travel documents. It continued to deport foreign nationals residing illegally, including Islamic extremists identified as posing a security risk to Yemen and several other Arab countries. The Interior Ministry issued new, reportedly tamper-resistant passports and began to computerize port-of-entry information. Nonetheless, lax implementation of security measures and poor central government control over remote areas continued to make Yemen an attractive safehaven for terrorists. Moreover, HAMAS and the PIJ maintain offices in Yemen.

A series of bombings in Aden in July, October, and November caused material damage but no injuries. No group claimed responsibility. The Yemeni Government blamed the attacks on Yemeni opposition elements that had been trained by foreign extremists and supported from abroad. A principal suspect confessed in court he was recruited and paid by Saudi intelligence, but this could not be independently verified.

Yemeni tribesmen kidnapped about 40 foreign nationals, including two US citizens, and held them for periods ranging up to one month. Yemeni Government officials frequently asserted that foreign powers instigated some kidnappings, but no corroborating evidence was provided. All were treated well and released unharmed, but one Italian was injured when resisting a kidnap attempt in August. The motivation for the kidnappings generally appeared to be tribal grievances against the central government. The government did not prosecute any of the kidnappers.

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Overview of State-Sponsored Terrorism

The Secretary of State has designated seven governments as state sponsors of terrorism: Cuba, Iran, Iraq, Libya, North Korea, Sudan, and Syria. These governments support international terrorism either by engaging in terrorist activity themselves or by providing arms, training, safehaven, diplomatic facilities, financial backing, logistic and/or other support to terrorists.

The US policy of bringing maximum pressure to bear on state sponsors of terrorism and encouraging other countries to do likewise has paid significant dividends. There has been a marked decline in state-sponsored terrorism in recent years. A broad range of bilateral and multilateral sanctions serves to discourage state sponsors of terrorism from continuing their support for international acts of terrorism, but continued pressure is essential.

Although there is no evidence to indicate that Cuba sponsored any international terrorist activity in 1997, it continues to provide sanctuary to terrorists from several different terrorist organizations. Cuba also maintains strong links to other state sponsors of terrorism.

Notwithstanding some conciliatory statements in the months after President Khatami's inauguration in August 1997, Iran remains the most active state sponsor of terrorism. There is no evidence that Iranian policy has changed, and Iran continues both to provide significant support to terrorist organizations and to assassinate dissidents abroad.

Iraq provides safehaven to a number of terrorist and rejectionist groups. It continues to rebuild its intelligence network, which had been used to support international terrorist activity, but there is no available evidence to prove active Iraqi participation in terrorist activity in 1997.

Libya also continues to provide safehaven to accused terrorists, refusing to hand over the two suspects in the Pan Am 103 attack and the six suspects named by French authorities in the attack on UTA 772. Libya refuses to comply fully with UN Security Council sanctions imposed because of Libyan involvement in both bombings. In addition, Libya continues to provide support to a number of Middle Eastern terrorist groups, including the ANO, PIJ, and the PFLP-GC. Credible evidence indicates Libya abducted prominent Libyan dissident and human rights activist Mansur Kikhia (a legal permanent resident of the United States) in 1993 and had him executed in early 1994.

Although North Korea has not been conclusively linked to any acts of international terrorism since the
1987 midair bombing of KAL 858, it continues to provide sanctuary for five hijackers of a Japanese airliner.

Usama Bin Ladin
Usama bin Muhammad bin Awad Bin Ladin is one of the most significant sponsors of Sunni Islamic terrorist groups. The youngest son of Saudi construction magnate Muhammad Bin Ladin, Usama joined the Afghan resistance almost immediately after the Soviet invasion in December 1979. He played a significant role in financing, recruiting, transporting, and training Arab nationals who volunteered to fight in Afghanistan. During the war, Bin Ladin founded al-Qaida--the Base--to serve as an operational hub, predominantly for like-minded Sunni Islamic extremists. The Saudi Government revoked his citizenship in 1994 and his family officially disowned him. He had moved to Sudan in 1991, but international pressure on that government forced him to move to Afghanistan in 1996.

In August 1996, Bin Ladin issued a statement outlining his organization's goals: drive US forces from the Arabian Peninsula, overthrow the Government of Saudi Arabia, "liberate" Muslim holy sites in "Palestine," and support Islamic revolutionary groups around the world. To these ends, his organization has sent trainers throughout Afghanistan as well as to Tajikistan, Bosnia, Chechnya, Somalia, Sudan, and Yemen and has trained fighters from numerous other countries including the Philippines, Egypt, Libya, and Eritrea. Bin Ladin also has close associations with the leaders of several Islamic terrorist groups and probably has aided in creating new groups since the mid-1980s. He has trained their troops, provided safehaven and financial support, and probably helps them with other organizational matters.

Since August 1996, Bin Ladin has been very vocal in expressing his approval of and intent to use terrorism. He claimed responsibility for trying to bomb US soldiers in Yemen in late 1992 and for attacks on them in Somalia in 1993, and reports suggest his organization aided the Egyptian al-Gama'at al-Islamiyya in its assassination attempt on Egyptian President Mubarak in Ethiopia in 1995. In November 1996 he called the 1995 and 1996 bombings against US military personnel in Saudi Arabia "praiseworthy acts of terrorism" but denied having any personal participation in those bombings. At the same time, he called for further attacks against US military personnel, saying: "If someone can kill an American soldier, it is better than wasting time on other matters."

Sudan has taken some positive steps on terrorism, but it still has not complied with UN Security Council resolutions that demand an end to Sudanese support for terrorism and Sudanese rendition of the three suspects involved with the 1995 assassination attempt against Egyptian President Mubarak in Addis Ababa. Moreover, Sudan continues to allow its territory to be used for safehaven, training, and transit by terrorists.

There is no evidence of direct Syrian involvement in acts of international terrorism since 1986, but Syria continues to provide sanctuary and support for both a number of terrorist groups that seek to disrupt the Middle East Peace Process as well as the PKK.
Cuba

Cuba no longer actively supports armed struggle in Latin America and other parts of the world. In the past, the Castro regime provided significant levels of funding, military training, arms, and guidance to various revolutionary groups across the globe. However, with the collapse of its prime sponsor--the Soviet Union--in 1989, Cuba suffered a severe economic decline. Without ready cash, Havana was forced to scale back severely its already waning support to international terrorists. To make up for this economic shortfall, the Castro government's focus in recent years has been on generating revenue through tourism. Cuba's attempts to encourage foreign investment in the hospitality industry has forced the nation to seek upgraded diplomatic and trade relations with other nations.

Although Cuba is not known to have sponsored any international terrorist incidents in 1997, it continued to give safehaven to several terrorists during the year. A number of ETA terrorists who gained sanctuary in Cuba some years ago continue to live on the island. In addition, members of a few Latin American-based international terrorist organizations and US fugitives also reside in Cuba.

Cuba also maintains close ties to other state sponsors of terrorism and remains in contact with leftist insurgent groups in Latin America. For instance, Colombia's two main terrorist groups, the FARC and the ELN, reportedly maintain representatives in Havana.

Cuba suffered from a string of small bombings targeting the island's tourism industry in 1997. At least six bombs detonated at Havana hotels and restaurants in April, July, August, and September. An Italian tourist was killed in one blast in early September, the only fatality of the bombing campaign. On 10 September, Cuban security forces announced they had arrested a Salvadoran citizen who confessed to planting the bombs. Havana charged that US-based groups were responsible for directing the bombing campaign from the United States, but it has repeatedly ignored US requests for evidence to support these charges.

Iran

Iran remained the most active state sponsor of terrorism in 1997. Tehran continued to be involved in the planning and execution of terrorist acts by its own agents and by surrogates such as the Lebanese Hizballah and continued to fund and train known terrorist groups throughout 1997. Although the August 1997 accession of President Khatami has resulted in more conciliatory Iranian public statements, such as public condemnations of terrorist attacks by Algerian and Egyptian groups, Iranian support for terrorism remains in place.

Tehran conducted at least 13 assassinations in 1997, the majority of which were carried out in northern Iraq. Iran's targets normally include, but are not limited to, members of the regime's main opposition groups, including the Kurdish Democratic Party of Iran (KDPI) and the Mujahedin-e Khalq (MEK). Elsewhere in Iraq, in January 1997 Iranian agents tried to attack the Baghdad headquarters of the MEK using a "supermortar" of a design similar to that discovered aboard the Iranian ship "Kolahdooz" by Belgian customs authorities in early 1996. The attack was unsuccessful, resulting in the death of one person and some damage to an Iraqi hospital building.

April 1997 witnessed the conclusion of the trial in Germany of an Iranian and four Lebanese for the 1992 killing of Iranian Kurdish dissidents, one of whom was then Secretary General of the KDPI, in Berlin's
Mykonos restaurant. A German judge found the Iranian and three of the Lebanese guilty of the murders. Two defendants, Kazem Darabi and Abbas Rhayel, were sentenced to life in prison. Two others, Yousef Amin and Muhammad Atris, received sentences of 11 years and five years and three months, respectively. The fifth defendant, Aatollah Ayad, was acquitted. The court stated that the Government of Iran had followed a deliberate policy of liquidating the regime's opponents who lived outside Iran, including the opposition KDPI. The judge further stated that the Mykonos murders had been approved at the most senior levels of the Iranian Government by an extra-legal committee whose members included the Minister of Intelligence and Security, the Foreign Minister, the President, and the Supreme Leader. As a result of elections in May, however, the positions of Minister of Intelligence and Security, Foreign Minister, and President are now held by individuals other than those who were involved in the "Mykonos" murders. In March 1996 a German court had issued an arrest warrant in this case for Ali Fallahian, the former Iranian Minister of Intelligence and Security.

In September 1997, Iran's new leadership affirmed the fatwa on Salman Rushdie, which has been in effect since 1989, stating once again that revocation is impossible since the author of the fatwa is deceased. There is no indication that Tehran is pressuring the Fifteen Khordad Foundation to withdraw the $2.5 million reward it is offering for executing the fatwa on Rushdie.

Iran continued to provide support--in the form of training, money, and/or weapons--to a variety of terrorist groups, such as Lebanese Hizballah, HAMAS, and the PIJ. The Iranian Government continues to oppose recognition of Israel and to encourage violent rejection of the Middle East Peace Process. In the fall of 1997, Tehran hosted numerous representatives of terrorist groups--including HAMAS, Lebanese Hizballah, the PIJ, and the Egyptian al-Gama'at al-Islamiyya--at a conference of "Liberation Movements." Participants reportedly discussed the jihad, establishing greater coordination between certain groups, and an increase in support for some groups. In October, the Algerian Government accused Tehran of training and equipping Algerian terrorists.

Iran still provides safehaven to elements of the PKK, a Turkish separatist group that has conducted numerous terrorist attacks in Turkey and on Turkish targets in Europe. Following a late 1997 Turkish incursion into northern Iran in pursuit of PKK cadres, Tehran protested the violation of its territory but in 1997 made no effort to remove the PKK from Iranian territory.

In November, Iran's Minister of Foreign Affairs, Dr. Kamal Kharrazi, publicly condemned the terrorist attack by the Egyptian al-Gama'at al-Islamiyya on tourists at Luxor, Egypt. Similarly, in early January 1998 the Foreign Ministry's official spokesman, Mahmud Mohammadi, also condemned the vicious attacks on civilians during the Muslim month of Ramadan (late December 1997 to early January 1998) "no matter who was responsible."

(President Khatemi, in a 7 January 1998 CNN interview, agreed that terrorist attacks against non-combatants, including Israeli women and children, should be condemned.)

Iraq

During 1997, Baghdad continued to rebuild its intelligence network, which had been heavily damaged during the Gulf war and which it had previously used to support international terrorism. Press reports citing oppositionist and refugee sources stated that the regime has infiltrated the UN refugee camps and
Iraqi communities in Europe and the Middle East. Iraqi oppositionists have claimed publicly that the regime intends to silence them and accused Baghdad of planning to assassinate Iraqi exiles. However, there is no available evidence to indicate that Iraq's agents participated directly in terrorist attacks during 1997. The last known such attack was against former President Bush in 1993.

In October, several gunmen attacked the World Health Organization headquarters in Baghdad with handgrenades, causing property damage but no casualties. The Iraqi Government blamed the attack on Iranian agents. Iran denied any involvement. A rocket attack 2 January 1998 on the headquarters of the United Nations (UNSCOM) inspectors in Baghdad did not cause damage because the rocket did not explode. No group claimed responsibility for the attacks.

Iraq continues to provide safehaven to a variety of Palestinian terrorist groups, including the ANO, the Arab Liberation Front (ALF), and the former head of the now defunct 15 May Organization, Abu Ibrahim, who masterminded several bombings of US aircraft. Iraq also provides bases, weapons, and protection to the MEK, a terrorist group that opposes the current Iranian regime.

Libya

The end of 1997 marked the sixth year of the Libyan regime's refusal to comply in full with the demands of UN Security Council Resolutions (UNSCR) 731, 748, and 883 adopted in response to Tripoli's involvement in the bombings of Pan Am Flight 103 and UTA Flight 772. The bombings claimed a total of 441 lives. UNSCR 731 was adopted following the indictments in November 1991 of two Libyan intelligence agents for the bombing of Pan Am Flight 103 in 1988. The resolution ordered Libya to turn over the two Libyan bombing suspects for trial in the United States or the United Kingdom, pay compensation, cooperate in the ongoing investigations into the Pan Am 103 and UTA 772 bombings, and cease all support for terrorism.

UNSCR 748 was adopted in April 1992 as a result of Libya's refusal to comply with UNSCR 731. UNSCR 748 imposed sanctions that embargoed Libya's civil aviation and military procurement efforts and required all states to reduce Libya's diplomatic presence. UNSCR 883, adopted in November 1993, imposed further sanctions against Libya for its continued refusal to comply with UN Security Council demands. UNSCR 883 included a limited assets freeze and an oil technology ban, and it also strengthened existing sanctions.

By the end of 1997, Qadhafi had yet to comply in full with the UN Security Council sanctions. Most significant, he continued to refuse to turn over for trial in the United States or the United Kingdom the two Libyan agents indicted for the Pan Am 103 bombing. (French officials on 29 January 1998 officially completed their investigation into the 1989 bombing of UTA 772. The officials concluded that the Libyan intelligence service was responsible, naming Qadhafi's brother-in-law, Muhammad al-Sanusi, as the mastermind of the attack. A French criminal court in 1998 or 1999 is expected to begin a trial in absentia of the six Libyan suspects, all of whom are intelligence officers and remain at large.)

Despite the ongoing sanctions against Libya for its sponsorship of terrorism, Tripoli continued to harass and intimidate Libyan expatriate dissidents in 1997. Libya is now believed to have abducted prominent Libyan dissident and human rights activist Mansur Kikhia in 1993 and to have executed him in early 1994. Kikhia, a US green cardholder, is survived by his wife and children, who are US citizens.
Libya continues to be held responsible for other past terrorist acts that retain current interest. Germany in November 1997 began the trial of five defendants in the 1986 La Belle discotheque bombing in Berlin, which killed three persons, including two US servicemen, and wounded more than 200, many of them seriously. In opening remarks, the German prosecutor said the bombing was "definitely an act of assassination commissioned by the Libyan state." German authorities have issued warrants for four other Libyan officials for their role in the case who are believed to be in Libya.

Libya also continued in 1997 to provide support to a variety of Palestinian terrorist groups, including the Abu Nidal organization (ANO), the PIJ, and the PFLP-GC. The ANO maintains its headquarters in Libya, where the group's leader, Sabri al-Banna (a.k.a. Abu Nidal), resides.

**North Korea**

North Korea has not been linked conclusively to any international terrorist attacks since 1987. P'yongyang may have been responsible for the February 1997 murder of a North Korean defector in South Korea and the murder of a South Korean official in Vladivostok in October 1996.

The best known case of past North Korean involvement in terrorism was the 1987 midair bombing of Korean Airlines Flight 858, which killed all 115 persons aboard. P'yongyang continues to provide sanctuary to five of the nine "Yodo-go" hijackers of a Japan Airlines jet to North Korea in 1970. Of the original nine, two have died of illness, one was arrested in Japan in the mid-1980s, and another was arrested in 1996 by Thai authorities on charges of passing counterfeit US currency.

**Sudan**

Sudan in 1997 continued to serve as a haven, meeting place, and training hub for a number of international terrorist organizations, primarily of Middle East origin. The Sudanese Government also condoned many of the objectionable activities of Iran, such as funneling assistance to terrorist and radical Islamic groups operating in and transiting through Sudan. The Department of State in November 1997 announced new comprehensive economic sanctions against Sudan. The sanctions convey the gravity of US concerns about Sudan's continued support for international terrorism and regional opposition groups as well as its abysmal human rights record.

Sudan has not complied with UN Security Council Resolutions 1044, 1054, and 1070 passed in 1996, despite efforts that year by the regime to distance itself somewhat from terrorism, including ordering the departure of terrorist financier Usama Bin Ladin. The Security Council's demands include that Sudan cease its support to terrorists and turn over the three Egyptian al-Gama'at fugitives linked to the 1995 attempted assassination of Egyptian President Mubarak in Ethiopia. President Bashir, consistent with
Khartoum's repeated denials that its officials had any foreknowledge of the planning of the event, in October 1997 scoffed at the idea Sudan could be seen to have had anything to do with the attack.

Since Sudan was placed on the list of state sponsors of terrorism in August 1993, the Sudanese Government has continued to harbor members of several of the most violent international terrorist and radical Islamic groups. These groups include Lebanese Hizballah, the PIJ, the ANO, and HAMAS. The Sudanese Government also supports regional Islamic and non-Islamic opposition and insurgent groups in Ethiopia, Eritrea, Uganda, and Tunisia.

Sudan's support to terrorist organizations has included paramilitary training, indoctrination, money, travel documentation, safe passage, and refuge in Sudan. Most of the organizations present in Sudan maintain offices or other types of representation. They use Sudan as a base to organize some of their operations and to support compatriots elsewhere. Sudan also serves as a transit point and meeting place for several Iranian-backed terrorist groups.

Ahmed Jibril, leader of the PFLP-GC, which has its headquarters in Damascus.

Syria

There is no evidence that Syrian officials have been directly involved in planning or executing international terrorist attacks since 1986. Syria, however, continues to provide safehaven and support for several groups that engage in such attacks. Several radical terrorist groups maintain training camps or other facilities on Syrian territory. Ahmad Jibril's PFLP-GC and the PIJ, for example, have their headquarters in Damascus. In addition, Syria grants a wide variety of terrorist groups basing privileges or refuge in areas of Lebanon's Bekaa Valley under Syrian control: these include HAMAS, the PFLP-GC, and the PIJ. The PKK also continues to train in Syrian-controlled areas of Lebanon, and its leader, Abdullah Ocalan, resides at least part-time in Syria.

Ramadan Shallah, leader of the PIJ, which is headquarterered in the Syrian capital.

Although Damascus has stated its commitment to the peace process, it has not acted to stop anti-Israeli attacks by Hizballah and Palestinian rejectionist groups in southern Lebanon. Syria also assists the resupply of Hizballah and Palestinian rejectionist groups operating in Lebanon via Damascus. Nevertheless, the Syrian Government continues to restrain the activities of some of these groups and to participate in a multi-national monitoring group to prevent attacks against civilian targets in southern
Lebanon and northern Israel.
Patterns of Global Terrorism: 1997

Appendix A
Chronology of Significant Terrorist Incidents

2 January

_Tajikistan_

Unidentified gunmen shot and killed a Russian medical service major and an ethnic Tajik senior medical nurse in an apartment in Dushanbe. There is speculation the killings were domestically motivated or carried out by Islamist opposition fighters.

2-13 January

_United States_

A series of letter bombs with Alexandria, Egypt, postmarks were discovered at _Al-Hayat_ newspaper bureaus in Washington, DC; New York City; London, United Kingdom; and Riyadh, Saudi Arabia. Three similar devices, also postmarked in Egypt, were found at a prison facility in Leavenworth, Kansas. Bomb disposal experts defused all the devices, but one detonated at the _Al-Hayat_ office in London, injuring two security guards and causing minor damage.

4 January

_Tajikistan_

A car bomb exploded near a major marketplace in Dushanbe, killing one Russian soldier and wounding three others, and wounding a Tajik driver employed by the Commonwealth of Independent States (CIS) joint peacekeeping forces. CIS officials believe professionals may have carried out the bombing. Islamist opposition fighters are suspected.

5 January

_South Africa_
The Boere Aanvals Troepe claimed responsibility for exploding a bomb at a mosque in Rustenburg, injuring a Sudanese citizen and a South African.

18 January

**Rwanda**

Hutu militants shot and killed three Spanish aid workers from Doctors of the World and wounded one US citizen, who had to have his leg amputated.

19 January

**Russia**

Near Samashki village in Chechnya, assailants kidnapped two Russian journalists who were traveling to the Ingush region's capital, Nazran. The kidnappers demanded a ransom of $500,000. The hostages were released on 18 February. There is reporting that no ransom was paid. A Jordanian militant is suspected of leading the kidnappers.

20 January

**Bosnia and Herzegovina**

A Bosnian-Croatian businessman died after he tripped a boobytrap explosive attached to the front door of his apartment.

21 January

**Iraq**

At the Atrush refugee camp approximately 400 militants took 1,500 Turkish male refugees hostage and fled to nearby Garo mountain after the United Nations High Commission for Refugees (UNHCR) closed the camp. There are approximately 5,000 to 8,000 persons remaining at the camp. UNHCR and Turkish Government officials believe the Kurdistan Workers' Party (PKK) is responsible.

23 January

**Tajikistan**

In Dushanbe, gunmen shot and killed a retired Cossack military commander, his mother, and his fiancee.

2 February
Rwanda

An unidentified gunman entered a church in Ruhengeri and shot and killed a priest as he served communion.

4 February

Rwanda

Suspected Hutu militants killed five team members of the Human Rights Field Operation in Rwanda (HRFOR) in Cyangugu Prefecture, using firearms, grenades, and machetes. The victims include a Briton, a Cambodian, and three Rwandans.

Tajikistan

Near Komsomolabad, a paramilitary group led by Bakhrom Sodirov abducted four UN military observers. The victims included two Swiss, one Austrian, one Ukrainian, and their Tajik interpreter. The kidnappers demanded safe passage for their supporters from Afghanistan to Tajikistan. On 11 February the group released the Austrian hostage who was ill. By 17 February all the hostages were released after the group's demand was met.

5-17 February

Tajikistan

In four separate incidents occurring between Dushanbe and Garm, Bakhrom Sodirov and his group kidnapped two International Committee for the Red Cross members, four Russian journalists and their Tajik driver, four UNHCR members, and the Tajik Security Minister, Saidamir Zuhurov. Sodirov demanded safe passage for his brother, Rezvon Sodirov, and his followers from Afghanistan to Tajikistan. The group released the hostages when the Tajikistan and Russian Governments complied with their demand.

7 February

Colombia

Several Revolutionary Armed Forces of Colombia (FARC) guerrillas kidnapped two German and two Austrian tourists in Los Katios National Park, demanding a $15 million ransom. On 4 March Colombia soldiers patrolling an area in Choco Department spotted them along with their captors. The rebels killed two of the hostages when the troops discovered their hideout. The military forces engaged in a gun battle with the captors, killing four guerrillas. The military rescued the two remaining hostages.

8 February
Angola

Separatists from the Cabinda Liberation Front-Cabindan Armed Forces (FLEC-FAC) kidnapped one Malaysian and one Filipino forest engineer. A FLEC-FAC official charged the two with spying for the Angolan Government and said they would be punished by expulsion or death. FLEC-FAC issued an ultimatum to Western companies to leave the enclave of Cabinda or become targets in the guerrilla struggle for independence.

11 February

Ethiopia

Two unidentified Ethiopian gunmen tried to bypass security guards at the Belaneh Hotel in Harer, killing one security officer and wounding one other person. The gunmen then threw grenades into the hotel lounge, wounding three Britons, one German, one Dutch and one French citizen.

12 February

Venezuela

Two oil engineers were kidnapped from oilfields by presumed Colombian guerrillas in Apure.

14 February

Venezuela

Six armed Colombian guerrillas kidnapped a US oil engineer and his Venezuelan pilot in Apure. The kidnappers released the Venezuelan pilot on 22 February. According to authorities, the FARC is responsible for the kidnapping.

15 February

Ecuador

Achuar Indians kidnapped a US geologist, a British technical assistant, and two Ecuadorian scientists in Shimi. The hostages work for an Argentine company, conducting environmental research in an area being explored for oil. The kidnappers released the two Ecuadorians the next day and released the two others on 22 February.

20 February

Colombia
Suspected National Liberation Army guerrillas kidnapped a Norwegian employee of a Swedish-owned construction company in Urra.

**Pakistan**

Unidentified gunmen shot and killed the Chief of the Iranian Cultural Center and six others.

**21 February**

**Azerbaijan**

Unidentified assailants killed a prominent member of parliament in the lobby of his Baku apartment building.

**22 February**

**Georgia**

In Gali, Abkhazia, a landmine exploded when a Russian armored personnel carrier passed by, killing three Russian peacekeeping soldiers and wounding another. An ambulance responding to the first blast ran over a second landmine, killing three Russian medics. Both blasts caused major damage. A group calling itself the White Legion and other Georgian partisans are suspected. The White Legion denied responsibility.

**23 February-12 April**

**Russia**

Four gunmen kidnapped an Italian photojournalist traveling between Chernorechye village and Grozny. In late March the kidnappers demanded a ransom of $1 million. Russian and Chechen authorities and the humanitarian agency Intersos helped bring about the hostage's release. Chechen militants are suspected of carrying out the abduction in an attempt to undermine ongoing talks between Moscow officials and the recently elected Chechen government.

**23 February**

**United States**

A Palestinian gunman opened fire on tourists at an observation deck atop the Empire State building in New York City, killing a Danish national and wounding visitors from the United States, Argentina, Switzerland, and France before turning the gun on himself. A handwritten note carried by the gunman claimed this was a punishment attack against the "enemies of Palestine."
24 February

Colombia

ELN guerrillas kidnapped a US citizen employed by a Las Vegas gold corporation who was scouting a gold mining operation in Colombia. The ELN demanded a ransom of $2.5 million.

4 March

Yemen

Fifty Yemeni tribesmen kidnapped six German tourists and their German tour guide in Wadi al-Dabaat, demanding $12 million from the Yemen Government. On 12 March the tribesmen released the seven hostages.

7 March

Colombia

FARC guerrillas kidnapped a US mining employee and his Colombian colleague who were searching for gold in Colombia. On 16 November the rebels released the two hostages after receiving a $50,000 ransom.

21 March

Germany

Suspected members of the Kurdistan Workers' Party (PKK) detonated an improvised explosive device next to propane/butane gas tanks outside a Turkish-owned fast-food restaurant in Bad Vilbel, injuring one person and causing extensive damage.

22 March

Nigeria

Armed members of the Ijaw community, protesting the redrawing of regional boundaries, occupied Shell buildings, holding 127 Nigerian employees of the Anglo-Dutch-owned Shell Oil Company. The protesters released 18 hostages on 25 March and the remaining 109 on 27 March. Three of the hostages had been injured.

25 March

Netherlands
Suspected members or sympathizers of the Turkish Grey Wolves organization or the PKK set a fire at a home in a predominantly Turkish neighborhood in The Hague, killing a mother and her five children, and causing extensive damage.

27 March

Yemen

Yemeni tribesmen kidnapped four German tourists who were returning to Sanaa from Marib. A letter was sent to the German Embassy threatening to kill the hostages if the Yemeni Government did not pay a ransom of roughly $3 million. On 6 April 1997 the tribesmen released the hostages. No ransom was paid.

29 March

Colombia

Five uniformed, heavily armed Colombian Simon Bolivar Guerrilla Coordinating Board members kidnapped a Venezuelan cattle rancher who is the godparent of Venezuela's president in Zulia municipality.

30 March

Cambodia

Unknown assailants threw four grenades into a political demonstration in Phnom Penh, killing up to 16 persons and wounding more than 100 others. Among the injured were a US citizen from the International Republican Institute, a Chinese journalist from the Xinhua News Agency, and opposition leader Sam Rainsy, who led some 200 supporters of his Khmer National Party in the demonstration against the governing Cambodian People's Party.

1 April

Venezuela

Thirty suspected Colombian ELN guerrillas killed two Venezuelan naval officers in El Ripial, Apure state. The officers were part of a patrol group sailing on a river located along the Venezuelan shore when the guerrillas opened fire on them.

3 April

Ethiopia

A Danish nurse who had worked in Ethiopia for the Danish Ethiopian Mission since 1993
was found murdered in the southern region of Bale. She had been missing since her car was stopped by armed men in late March.

8 April

Colombia

FARC guerrillas bombed a rail line at a mining complex in El Cerrejon, derailing 27 railcars, spilling 2,700 tons of coal and 3,700 gallons of diesel fuel, and damaging 550 yards of rail line. The mine is operated under concession by Intercor, a subsidiary of Exxon Corp.

11-12 April

Bosnia and Herzegovina

Police discovered and defused 23 landmines under a bridge that was part of Pope John Paul II's motorcade route in Sarajevo, several hours before the Pope's arrival.

22 April

Cambodia

Khmer Rouge guerrillas attacked two trucks in the Barkeo district of Ratanakkiri Province, killing three Vietnamese citizens, wounding six others, and destroying the trucks.

27 April

Cambodia

Khmer Rouge guerrillas attacked Vietnamese fishermen and wood cutters in Barkeo district of Ratanakkiri, killing nine persons and wounding 10 others.

28 April

Russia

In Grozny, Chechnya, assailants kidnapped the son of the late Georgian President Zviad Gamsakhurdia. The kidnappers threw the hostage out of their vehicle when police pursued them.

5 May

Colombia

ELN rebels kidnapped a Brazilian construction worker. The ELN released the hostage on 15
October in Santa Marta. The Red Cross helped the construction company negotiate with the kidnappers. Claiming security reasons, the construction company did not report whether it paid any ransom.

16 May

Venezuela

In Urena municipality four armed men kidnapped a Venezuelan politician. The victim was forced into a vehicle and taken to Colombia where he attempted to escape and was shot and killed by his captors. ELN and FARC both operate in the area where the politician was abducted.

13 June

Bahrain

Arsonists set fire to an upholstery shop in Manama, killing four Indian expatriates who were trapped in their home above the shop. Shia extremists are suspected.

17 June

Tajikistan

A gunman opened fire on two Russian CIS Collective Peacekeeping Force officers in Dushanbe, killing one and wounding the other.

22 June

Algeria

Unknown assailants killed a French woman in Bouzeguene and dumped her body in a well. The Armed Islamic Group is suspected.

27 June

Colombia

In San Pablo, 60 ELN guerrillas kidnapped three employees of a Brazilian company contracted to repair railroad track in Cesar and Magdalena departments. Two workers were released on 1 July unharmed. The rebels still hold a Spanish engineer and are asking a ransom of $9,000 worth of food "for the people" to release the hostage.

1 July
Sri Lanka

Guerrillas from the Liberation Tigers of Tamil Eelam (LTTE) captured an Indonesian flag passenger ferry, taking two Indonesian and seven Sri Lankan crewmembers hostage and then torching the ship. The terrorists released the Indonesians, but the fate of the Sri Lankan hostages is unknown.

6 July

Bahrain

Arsonists set fire to a store in Sitra, killing a Bangladeshi and injuring another. Shia extremists are suspected.

7 July

Sri Lanka

LTTE guerrillas hijacked a North Korean food ship, killing one North Korean crewmember and holding 37 others hostage. On 12 July the LTTE released the hostages to the International Committee of the Red Cross.

12 July

Cuba

A bomb exploded at the Hotel Nacional in Havana, injuring three persons and causing minor damage. Among the injured were one Jamaican man and one Cuban woman. The Hotel Nacional is a five-star hotel located 200 meters from a hotel that was bombed 10 minutes earlier. The Cuban Government stated that "the people responsible for the bombings and also the material used in them came from the United States." In a series of telephone calls to news organizations in Madrid and other foreign capitals, a previously unknown group calling itself the Military Liberation Union claimed responsibility for the recent bombings in Havana. The group claims to be made up of disenchanted Cuban soldiers who intend to spark revolt against Fidel Castro. Their claims are supported by an ex-Cuban air force colonel, who says dissident soldiers are stealing explosives from military arsenals. On 10 September the Ministry of Interior announced the arrest of a Salvadoran citizen who confessed responsibility for the bombing.

19 July

Colombia

ELN guerrillas kidnapped a dual Canadian-Colombian citizen and a Colombian citizen in El Bagre. The dual citizen may have been hired by a US mining company to negotiate the
release of its US employee who is being held captive by the FARC.

22 July

**Colombia**

Rebels kidnapped six persons who were flying to a remote area in Antioquia to work on electrical lines and seized their helicopter. A group calling itself the Guevarista Revolutionary Army claimed responsibility, demanding a $500,000 ransom and stating that they mined the jungle site where the six were taken and have loaded the helicopter with explosives. The helicopter engineer is a Nicaraguan citizen. On 30 July, Colombian troops found three of the hostages, unharmed, and recovered the helicopter.

26 July

**Yemen**

Unknown assailants kidnapped two Italian tourists and their Yemeni driver near Kohlan. Security forces freed the hostages the next day.

30 July

**Colombia**

ELN guerrillas bombed the Cano Limon-Covenas oil pipeline in Norte de Santander. The rebels wrapped sticks of dynamite around the pipes of the pump, causing a major oil spill and suspending pumping operations for more than a week, which resulted in several million dollars in lost revenue.

**Israel**

Two bombs detonated in the Mahane Yehuda market in Jerusalem, killing 15 persons, including two suspected suicide bombers, and wounding 168 others. A dual US-Israeli citizen was among the dead, and two US citizens were among the wounded. The Izz-el-Din al-Qassam Brigades, the military wing of the Islamic Resistance Movement (HAMAS), claimed responsibility for the attack.

6 August

**Yemen**

Yemeni tribesmen kidnapped an Italian tourist they randomly picked out among six others traveling between Rada and Aman. The tribesmen released the tourist on 10 August. They reportedly kidnapped him to pressure the government to recover a car confiscated in 1994.
7 August

**Colombia**

In Yopal municipality, unidentified guerrillas attacked the installations of a Colombian firm that works for British Petroleum, harassing workers and setting machinery on fire. Damage is estimated at $2 million.

13 August

**Yemen**

Tribesmen kidnapped six Italian tourists traveling to Aden from Mukallah. They released the hostages on 15 August.

14 August

**Yemen**

Tribesmen kidnapped four Italian tourists in Khami. They released the hostages the next day.

15 August

**Peru**

Sixty Sendero Luminoso (SL) guerrillas kidnapped 30 oil workers in Junin Department. The workers are employed by a firm that is contracted by a French transnational oil company. On 17 August the SL rebels released the oil workers unharmed in exchange for a ransom of food, medicines, clothing, and batteries.

**Venezuela**

Fifteen Colombian guerrillas kidnapped a Venezuelan army lieutenant and an unidentified resident in Chorrosquero. Three other army officers escaped capture by jumping into a nearby river. Authorities believe the two victims were immediately taken to Colombian territory. Both the ELN and FARC operate near the area.

4 September

**Cuba**

A bomb exploded at the Copacabana hotel, killing an Italian tourist and causing minor damage. The tourist was killed by flying shards of glass from the explosion. Minutes earlier two other hotels frequented by foreign tourists were also bombed. On 10 September the
Interior Ministry announced the arrest of a Salvadoran citizen, who confessed to these three bombings and two others on 12 July.

**Israel**

Three suicide bombers detonated bombs in the Ben Yehuda shopping mall in Jerusalem, killing eight persons, including the bombers, and wounding nearly 200 others. A dual US-Israeli citizen was among the dead, and seven US citizens were wounded. The Izz-el-Din al-Qassam Brigades, the military wing of the Islamic Resistance Movement (HAMAS), claimed responsibility for the attack.

**9 September**

**Philippines**

Suspected members of the Abu Sayyaf Group (ASG) kidnapped a German business executive in Zamboanga City. The ASG released the hostage on 26 December.

**Sri Lanka**

Guerrillas from the Liberation Tigers of Tamil Eelam (LTTE) attacked a merchant ship with rocket-propelled grenades, causing major damage to the ship. Up to 20 persons were reported killed, wounded, or missing, including five Chinese crewmen. The ship was owned by the China Ocean Shipping Company, registered in Panama, and chartered by the US company ACI Chemicals. The LTTE claimed responsibility.

**16 September**

**Georgia**

Three men carrying AK-47s kidnapped one Egyptian and one Jordanian UNOMIG military observer and their local interpreter near the Georgian side of the Injuri River. The kidnappers released the Egyptian, demanding $50,000 for the release of the Jordanian. The kidnappers released the second observer after the United Nations paid them $7,000.

**18 September**

**Egypt**

Gunmen attacked a tourist bus in front of the Egyptian National Antiquities Museum in Tahrir Square, Cairo, killing nine German tourists and their Egyptian busdriver, and wounding eight others.

**22 September**
**Jordan**

Unknown assailants shot and wounded two Israeli security personnel as they sat in a parked vehicle outside an apartment building housing an Israeli Embassy family in Amman. The Jordanian Islamic Resistance claimed responsibility for the attack. The group demanded the release of a Jordanian soldier serving a life sentence for killing seven Israeli schoolchildren and threatened further attacks if Israeli diplomatic personnel did not leave within a month.

**1 October**

**India**

Three bombs exploded on a passenger train as it approached Ghaziabad, in Uttar Pradesh, killing two persons and injuring 38 others, including one Japanese and four Australian passengers.

**13 October**

**Turkey**

Nine PKK terrorists kidnapped two Bulgarian and one Turkish engineers from a coal mine. The Turkish engineer was found dead, but the Bulgarians were released unharmed on 16 October.

**15 October**

**Sri Lanka**

LTTE guerrillas detonated a massive truck bomb in the parking lot of a major hotel next to the new World Trade Center in Colombo, killing 18 persons and injuring at least 110 others. Among the injured were seven US citizens and 33 other foreign nationals. The explosion caused extensive damage to several international hotels and the World Trade Center.

**Yemen**

Bani Dabian tribesmen kidnapped a British businessman and two Yemenis near Sumayr. The tribesmen demanded financial aid for their tribe and completion of electricity and water projects in the region. They released the hostages on 30 October.

**Yemen**

Yemeni tribesmen kidnapped four French tourists in Saada. The tribesmen demanded the return of a car they claimed the government confiscated because of lack of proper documentation. Authorities freed the hostages the next day.
22 October

Yemen

Al-Hadda tribesmen kidnapped two Russian doctors and their wives in the Zamar region to pressure the government into handing down death sentences to four residents who raped a boy from their tribe. The tribesmen released the four hostages on 10 November.

23 October

Colombia

ELN rebels kidnapped two foreign members of the Organization of American States (OAS) and a Colombian human rights official at a roadblock. One observer is Chilean, and the other is Guatemalan. The ELN claimed that the kidnapping was intended "to show the international community that the elections in Colombia are a farce." In a letter to the Antioquia governor, the ELN stated that it would release the hostages after the elections, but that a nationwide "armed strike" would aim to prevent the elections from being held. On 28 October the ELN rebels issued the following conditions for the hostages' release: lift the army checkpoints on the highway between Bogota and Medellin, clear La Pinuela base, clear Granada municipality, and halt army operations for eight consecutive days from the time of the release. On 1 November masked ELN guerrillas dressed in Colombian national police uniforms turned the hostages over to representatives of the Red Cross, Catholic Church, national and local peace commission members, and other witnesses in front of a parish church in Santa Ana. The men had been held elsewhere and were transferred by helicopter to the village.

27 October

Philippines

Suspected Moro Islamic Front (MILF) guerrillas kidnapped an Irish Roman Catholic priest in Marawi, demanding $192,000 in ransom and the release of livelihood funds promised under the amnesty program. On 4 November the captors freed the priest.

29 October

Yemen

Gunmen opened fire on the Qatari Ambassador to Yemen's car in Sanaa. The ambassador escaped the attack. Militants opposed to the mid-November Middle East and North Africa economic conference in Qatar may be responsible.

30 October
Yemen

Al-Sha'if tribesmen kidnapped a US businessman near Sanaa. The tribesmen sought the release of two fellow tribesmen who were arrested on smuggling charges and several public works projects they claim the government promised them. They released the hostage on 27 November.

31 October

Uganda

Unknown assailants hurled two handgrenades into a backpackers' hostel in Kampala, Uganda, injuring one South African, one Briton, and one unidentified foreign tourist.

11 November

Colombia

Unknown assailants kidnapped a German industrialist in Cundinamarca, Colombia. No group claimed responsibility.

12 November

Colombia

FARC rebels kidnapped one Mexican and one Colombian engineer from a hydroelectric plant. The rebels also stole dynamite and two vehicles they used to flee the scene.

Pakistan

One day, after the conviction of Mir Aimal Kansi, two unidentified gunmen shot to death four US auditors from Union Texas Petroleum and their Pakistani driver after they drove away from the Sheraton Hotel in Karachi. The Islami Inqilabi Council, or Islamic Revolutionary Council, claimed responsibility in a call to the US Consulate in Karachi. The Aimal Secret Committee, or Aimal Khufia Action Committee, also claimed responsibility in a letter to Pakistani newspapers.

17 November

Egypt

Al-Gama'at al-Islamiyya (IG) gunmen shot and killed 58 tourists and four Egyptians and wounded 26 others at the Hatshepsut Temple in the Valley of the Kings near Luxor. Thirty-four Swiss, eight Japanese, five Germans, four Britons, one French, one Colombian, a dual-national Bulgarian/Briton, and four unidentified persons were among the dead. Twelve
Swiss, two Japanese, two Germans, one French, and nine Egyptians were among the wounded. The IG militants left a leaflet at the scene calling for the release of Umar Abd al-Rahman, the IG spiritual leader imprisoned in the United States.

18 November

Philippines

Two suspected former members of the Moro National Liberation Front (MNLF) kidnapped a Belgian Roman Catholic priest in Ozamis as he returned home from a farewell party for the Irish priest who had been kidnapped 10 days earlier. The kidnappers released the Belgian priest on 19 November.

Tajikistan

A French couple was kidnapped by the brother and friends of jailed militant Bahrom Sodirov in hopes of gaining his release. On 29 November the kidnappers released the male hostage, but the woman was shot and later died when Tajik authorities stormed the building. Five terrorists died in the battle.

20 November

Israel

Unknown gunmen shot and killed a Hungarian Yeshiva student and wounded an Israeli student in the Old City of Jerusalem.

21 November

Somalia

In Elayo Village in the self-proclaimed republic of Somaliland, approximately 20 unidentified gunmen kidnapped five United Nations and European aid workers. The hostages included one Briton, one Canadian, two Kenyans, and one Indian and were released on 24 November.

22 November

Algeria

Unidentified hooded attackers killed a German-born man in his home in Ain el Hajar, Saida Province. The victim had lived in Algeria since 1952, had converted to Islam, and was married to an Algerian woman.

25-26 November
Yemen

Yemeni tribesmen kidnapped a US citizen, two Italians, and two unspecified Westerners near Aden to protest the eviction of a tribe member from his home. The kidnappers released the five hostages on 27 November without incident.

10 December

Turkey

Authorities defused a powerful time bomb found inside a gas cylinder at a Turkish facility adjoining the international ATAS oil refinery in Mersin. The ATAS refinery is a joint venture of Royal Dutch/Shell group, Mobil Oil, British Petroleum (BP), and Turkey's Marmara Petrol.

13 December

Nigeria

Employees and villagers kidnapped one US citizen, one Australian, and two British oil workers, and at least nine Nigerian staff members of Western Geophysical, a US-owned oil exploration company off the coast of Nigeria. The victims were released in stages on 17 and 18 December.

17 December

Chechnya

Fifteen armed men kidnapped five Polish nationals working for the Catholic charity Caritas, Poland.

18 December

Colombia

ELN rebels kidnapped four Colombian Coca-Cola employees at a roadblock in Norte de Santander. The rebels seek individual ransoms and a payoff from Coca-Cola to prevent further kidnappings and have approached other Coca-Cola officials demanding a protection payoff.

23 December

Pakistan
Unidentified assailants fired shots at the teachers' residential compound of the Karachi American School, wounding one Frontier Constabulary guard. The compound is home to nine US citizen and six Canadian teachers and is one block from the school compound in a neighborhood with seven other consulate residences. The guard post has been in place since the 12 November murders of four Union Texas Petroleum employees.

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Patterns of Global Terrorism: 1997

Appendix B
Background Information on Terrorist Groups

The following list of terrorist groups is not exhaustive. It focuses on the groups that were designated foreign terrorist organizations on 8 October 1997 pursuant to the Antiterrorism and Effective Death Penalty Act of 1996 (denoted by an asterisk) but also includes other major groups that were active in 1997. Terrorist groups whose activities were limited in scope in 1997 are not included.

**Abu Nidal organization (ANO)*** a.k.a. Fatah Revolutionary Council, Arab Revolutionary Council, Arab Revolutionary Brigades, Black September, and Revolutionary Organization of Socialist Muslims

**Description**

International terrorist organization led by Sabri al-Banna. Split from PLO in 1974. Made up of various functional committees, including political, military, and financial.

**Activities**

Has carried out terrorist attacks in 20 countries, killing or injuring almost 900 persons. Targets include the United States, the United Kingdom, France, Israel, moderate Palestinians, the PLO, and various Arab countries. Major attacks included the Rome and Vienna airports in December 1985, the Neve Shalom synagogue in Istanbul, the Pan Am Flight 73 hijacking in Karachi in September 1986, and the City of Poros day-excursion ship attack in July 1988 in Greece. Suspected of assassinating PLO deputy chief Abu Iyad and PLO security chief Abu Hul in Tunis in January 1991. ANO assassinated a Jordanian diplomat in Lebanon in January 1994 and has been linked to the killing of the PLO representative there. Has not attacked Western targets since the late 1980s.

**Strength**

Several hundred plus militia in Lebanon and limited overseas support structure.

**Location/Area of Operation**

Currently headquartered in Libya with an operational presence in Lebanon in the Al Biqa' (Bekaa Valley)
and also several Palestinian refugee camps in coastal areas of Lebanon. Also has a presence in Sudan, Syria, and Iraq, among others. Has demonstrated ability to operate over wide area, including the Middle East, Asia, and Europe.

**External Aid**

Has received considerable support, including safehaven, training, logistic assistance, and financial aid from Iraq and Syria (until 1987); probably continues to receive aid from Libya, in addition to close support for selected operations.

**Abu Sayyaf Group (ASG)**

**Description**


**Activities**

Uses bombs, assassinations, kidnappings for ransom, and extortion payments from companies and businessmen in its efforts to promote an Iranian-style Islamic state in Mindanao, an island in the southern Philippines heavily populated by Muslims. Staged a raid on the town of Ipil in Mindanao in April 1995, the group's first large-scale action. The group is suspected in several assassinations in 1997, including that of a Catholic bishop in February.

**Strength**

Unknown, but believed to be about 200 members, mostly younger Muslims, many of whom have studied or worked in the Gulf states, where they were exposed to radical Islamic ideology.

**Location/Area of Operation**

The ASG operates in the southern Philippines and occasionally in Manila.

**External Aid**

Probably has ties to Islamic extremists in the Middle East.

**Al-Jihad** (see under J)

**Alex Boncayao Brigade (ABB)**

**Description**

The ABB, the urban hit squad of the Communist Party of the Philippines, was formed in the mid-1980s.
Activities

The ABB is responsible for more than 100 murders and is believed to have been involved in the 1989 murder of US Army Col. James Rowe in the Philippines. Although reportedly decimated by a series of arrests in late 1995, the June 1996 murder of a former high-ranking Philippine official, claimed by the group, demonstrates that it still maintains terrorist capabilities. In March 1997, the group announced that it had formed an alliance with another armed group, the Revolutionary Proletarian Army.

Strength

Approximately 500.

Location/Area of Operation

Operates exclusively in Manila.

External Aid

Unknown.

Armed Islamic Group (GIA)*

Description

An Islamic extremist group, the GIA aims to overthrow the secular Algerian regime and replace it with an Islamic state. The GIA began its violent activities in early 1992 after Algiers voided the victory of the Islamic Salvation Front (FIS)--the largest Islamic party--in the first round of December 1991 legislative elections.

Activities

Frequent attacks against civilians, journalists, and foreign residents. In the last year, the GIA has embarked on a terrorist campaign of civilian massacres, sometimes wiping out entire villages in its area of operations and frequently killing hundreds of civilians. Since announcing its terrorist campaign against foreigners living in Algeria in September 1993, the GIA has killed more than 100 expatriate men and women--mostly Europeans--in the country. The GIA uses assassinations and bombings, including car bombs, and it is known to favor kidnapping victims and slitting their throats. The GIA hijacked an Air France flight to Algiers in December 1994, and suspicions centered on the group for a series of bombings in France in 1995.

Strength

Unknown, probably several hundred to several thousand.
Location/Area of Operation

Algeria.

External Aid

Algerian expatriates and GIA members abroad, many of whom reside in Western Europe, provide some financial and logistic support. In addition, the Algerian Government has accused Iran and Sudan of supporting Algerian extremists and severed diplomatic relations with Iran in March 1993.

Aum Supreme Truth (Aum)* a.k.a. Aum Shinrikyo

Description

A cult established in 1987 by Shoko Asahara, Aum aims to take over Japan and then the world; its organizational structure mimics that of a nation-state, with "ministries" and a "pope secretariat." Followers are controlled by a mix of charismaticity and coercion. Approved as a religious entity in 1989 under Japanese law, the group was active in local Japanese elections in 1990. Disbanded as a religious organization under Japanese law in October 1995, but in 1997 a government panel decided not to invoke the Anti-Subversive Law against the cult, which would have outlawed the sect.

Activities

On 20 March 1995 Aum members carried six packages onto Tokyo subway trains and punctured the packages with umbrella tips, releasing deadly sarin gas that killed 12 persons and injured more than 5,000. Japanese police arrested Asahara in May 1995, and he was on trial as 1997 ended. Several key Aum figures remain at large. The group may have perpetrated other crimes before the March 1995 attack and apparently planned future attacks.

Strength

At the time of the Tokyo subway attack, the group claimed to have 9,000 members in Japan and up to 40,000 worldwide. Its current strength is unknown.

Location/Area of Operation

Operates in Japan, but previously had a presence in Australia, Russia, Ukraine, Germany, Taiwan, Sri Lanka, the former Yugoslavia, and the United States.

External Aid

None.

Basque Fatherland and Liberty (ETA)* a.k.a Euzkadi Ta Askatasuna
Description

Founded in 1959 with the aim of creating an independent homeland in Spain's Basque region. Has muted commitment to Marxism.

Activities

Chiefly bombings and assassinations of Spanish Government officials, especially security and military forces, politicians, and judicial figures. In response to French operations against the group, ETA also has targeted French interests. Finances its activities through kidnappings, robberies, and extortion. ETA has killed over 800 persons since it began lethal attacks in the early 1960s; responsible for murdering 13 persons in 1997.

Strength

Unknown; may have hundreds of members, plus supporters.

Location/Area of Operation

Operates primarily in the Basque autonomous regions of northern Spain and southwestern France, but also has bombed Spanish and French interests elsewhere.

External Aid

Has received training at various times in the past in Libya, Lebanon, and Nicaragua. Some ETA members allegedly have received sanctuary in Cuba. Also appears to have ties to the Irish Republican Army through the two groups' legal political wings.

Democratic Front for the Liberation of Palestine (DFLP)*

Description

Marxist-Leninist organization founded in 1969 when it split from the Popular Front for the Liberation of Palestine (PFLP). Believes Palestinian national goals can be achieved only through revolution of the masses. In early 1980s, occupied political stance midway between Arafat and the rejectionists. Spilt into two factions in 1991; Nayif Hawatmah leads the majority and more hardline faction, which continues to dominate the group. Joined with other rejectionist groups to form the Alliance of Palestinian Forces (APF) to oppose the Declaration of Principals signed in 1993. Broke from the APF--along with the PFLP--over ideological differences. Has made limited moves toward merging with the PFLP since the mid-1990s.

Activities

In the 1970s carried out numerous small bombings and minor assaults and some more spectacular operations in Israel and the occupied territories, concentrating on Israeli targets. Involved only in border raids since 1988, but continues to oppose the Israel-PLO peace agreement.
**Strength**

Estimated at 500 (total for both factions).

**Location/Area of Operation**

Syria, Lebanon, and the Israeli-occupied territories; terrorist attacks have taken place entirely in Israel and the occupied territories. Conducts occasional guerrilla operations in southern Lebanon.

**External Aid**

Receives limited financial and military aid from Syria.

**Devrimci Sol (Revolutionary Left)** a.k.a. Dev Sol (see Revolutionary People's Liberation Party/Front, DHKP/C)

**ELA** (see Revolutionary People's Struggle)

**ELN** (see National Liberation Army)

**ETA** (see Basque Fatherland and Liberty)

**FARC** (see Revolutionary Armed Forces of Colombia)

**FPMR** (see Manuel Rodriguez Patriotic Front)

**al-Gama'at al-Islamiyya (Islamic Group, IG)*

**Description**

An indigenous Egyptian Islamic extremist group active since the late 1970s; appears to be loosely organized with no single readily identifiable operational leader. Shaykh Umar Abd al-Rahman is the group's preeminent spiritual leader. Goal is to overthrow the government of President Hosni Mubarak and replace it with an Islamic state.

**Activities**

Armed attacks against Egyptian security and other government officials, Coptic Christians, and Egyptian opponents of Islamic extremism. The group also has launched attacks on tourists in Egypt since 1992. Al-Gama'at claimed responsibility for the attempt in June 1995 to assassinate President Hosni Mubarak in Addis Ababa, Ethiopia.

**Strength**
Unknown, but probably several thousand hard-core members and another several thousand sympathizers.

Location/Area of Operation

Operates mainly in the Al Minya, Asyu't, Qina, and Soha Governorates of southern Egypt. It also appears to have support in Cairo, Alexandria, and other urban locations, particularly among unemployed graduates and students.

External Aid

Unknown. Egyptian Government believes that Iran, Sudan, and Afghan militant Islamic groups support the group.

HAMAS (Islamic Resistance Movement)*

Description

HAMAS was formed in late 1987 as an outgrowth of the Palestinian branch of the Muslim Brotherhood. Various elements of HAMAS have used both political and violent means, including terrorism, to pursue the goal of establishing an Islamic Palestinian state in place of Israel. HAMAS is loosely structured, with some elements working openly through mosques and social service institutions to recruit members, raise money, organize activities, and distribute propaganda. Militant elements of HAMAS, operating clandestinely, have advocated and used violence to advance their goals. HAMAS's strength is concentrated in the Gaza Strip and in a few areas of the West Bank. It also has engaged in peaceful political activity, such as running candidates in West Bank Chamber of Commerce elections.

Activities

HAMAS activists, especially those in the Izz el-Din al-Qassam Brigades, have conducted many attacks—including large-scale suicide bombings—against Israeli civilian and military targets, suspected Palestinian collaborators, and Fatah rivals.

Strength

Unknown number of hardcore members; tens of thousands of supporters and sympathizers.

Location/Area of Operation

Primarily the occupied territories, Israel, and Jordan.

External Aid

Receives funding from Palestinian expatriates, Iran, and private benefactors in Saudi Arabia and other moderate Arab states. Some fundraising and propaganda activities take place in Western Europe and North America.
The Harakat ul-Ansar (HUA)*

Description

The Harakat ul-Ansar (HUA), an Islamic militant group based in Pakistan and operating primarily in Kashmir, was formed in October 1993 when two political activist groups--Harakat ul-Jihad al-Islami and Harakat ul-Mujahedin--merged.

Activities

Has carried out a number of operations against Indian troops and civilian targets in Kashmir. It has been linked to the Kashmiri militant group Al-Faran that kidnapped five Western tourists in Kashmir in July 1995; one was killed in August 1995, and the other four reportedly were killed in December of the same year.

Strength

The HUA has several thousand armed supporters located in Azad Kashmir, Pakistan, and in the southern Kashmir and the Doda regions of India composed of mostly Pakistanis and Kashmiris, but including Afghans and Arab veterans of the Afghan war. The HUA uses light and heavy machineguns, assault rifles, mortars, explosives, and rockets.

Location/Area of Operation

The HUA is based in Muzaffarabad, Pakistan, but HUA members conduct insurgent and terrorist activities primarily in Kashmir. The HUA trains its militants in Afghanistan and Pakistan.

External Aid

The HUA collects donations from sympathizers in Saudi Arabia and other Gulf and Islamic states and from Pakistanis and Kashmiris. The source and amount of HUA's military funding are unknown.

Hizballah (Party of God)* a.k.a. Islamic Jihad, Revolutionary Justice Organization, Organization of the Oppressed on Earth, and Islamic Jihad for the Liberation of Palestine

Description

Radical Shia group formed in Lebanon; dedicated to creation of Iranian-style Islamic republic in Lebanon and removal of all non-Islamic influences from area. Strongly anti-Western and anti-Israeli. Closely allied with, and often directed by Iran, but may have conducted operations that were not approved by Tehran.

Activities

Known or suspected to have been involved in numerous anti-US terrorist attacks, including the suicide

**Strength**

Several thousand.

**Location/Area of Operation**

Operates in the Al Biqa' (Bekaa Valley), the southern suburbs of Beirut, and southern Lebanon. Has established cells in Europe, Africa, South America, North America, and elsewhere.

**External Aid**

Receives substantial amounts of financial, training, weapons, explosives, political, diplomatic, and organizational aid from Iran and Syria.

**Irish Republican Army (IRA) a.k.a Provisional Irish Republican Army (PIRA), the Provos**

**Description**

Radical terrorist group formed in 1969 as clandestine armed wing of Sinn Fein, a legal political movement dedicated to removing British forces from Northern Ireland and unifying Ireland. Has a Marxist orientation. Organized into small, tightly knit cells under the leadership of the Army Council.

**Activities**

Bombings, assassinations, kidnappings, extortion, and robberies. Before its 1994 cease-fire, targets included senior British Government officials, British military and police in Northern Ireland, and Northern Irish Loyalist paramilitary groups. Since breaking its cease-fire in February 1996, IRA's operations have included bombing campaigns against train and subway stations and shopping areas on mainland Britain, British military and Royal Ulster Constabulary targets in Northern Ireland, and a British military facility on the European Continent.

**Strength**

Several hundred, plus several thousand sympathizers.

**Location/Area of Operation**

Northern Ireland, Irish Republic, Great Britain, and Europe.

**External Aid**
Has received aid from a variety of groups and countries and considerable training and arms from Libya and, at one time, the PLO. Also is suspected of receiving funds and arms from sympathizers in the United States. Similarities in operations suggest links to the ETA.

**Islamic Resistance Movement** (see HAMAS)

**Jamaat ul-Fuqra**

**Description**

Jamaat ul-Fuqra is an Islamic sect that seeks to purify Islam through violence. Fuqra is led by Pakistani cleric Shaykh Mubarik Ali Gilani, who established the organization in the early 1980s. Gilani now resides in Pakistan, but most Fuqra cells are located in North America and the Caribbean. Fuqra members have purchased isolated rural compounds in North America to live communally, practice their faith, and insulate themselves from Western culture.

**Activities**

Fuqra members have attacked a variety of targets that they view as enemies of Islam, including Muslims they regard as heretics and Hindus. Attacks during the 1980s included assassinations and firebombings across the United States. Fuqra members in the United States have been convicted of criminal violations, including murder and fraud.

**Strength**

Unknown.

**Location/Area of Operation**

North America, Pakistan.

**External Aid**

None.

**Japanese Red Army (JRA)** a.k.a. Anti-Imperialist International Brigade (AIIB)

**Description**

An international terrorist group formed around 1970 after breaking away from Japanese Communist League-Red Army Faction. Led by Fusako Shigenobu, believed to be in hiding outside Japan. Stated goals are to overthrow Japanese Government and monarchy and to help foment world revolution. Organization unclear but may control or at least have ties to Anti-Imperialist International Brigade (AIIB). Details released following arrest in November 1987 of leader Osamu Maruoka indicate that JRA may have been
organizing cells in Asian cities, such as Manila and Singapore. Has had close and longstanding relations with Palestinian terrorist groups--based and operating outside Japan--since its inception.

Activities

During the 1970s, JRA carried out a series of attacks around the world, including the massacre in 1972 at Lod Airport in Israel, two Japanese airliner hijackings, and an attempted takeover of the US Embassy in Kuala Lumpur. In April 1988, JRA operative Yu Kikumura was arrested with explosives on the New Jersey Turnpike, apparently planning an attack to coincide with the bombing of a USO club in Naples, a suspected JRA operation that killed five, including a US servicewoman. Kikumura was convicted of these charges and is serving a lengthy prison sentence in the United States. In March 1995, Ekita Yukiko, a longtime JRA activist, was arrested in Romania and subsequently deported to Japan.

Strength

About seven hardcore members; undetermined number of sympathizers.

Location/Area of Operation

Formerly based in Syrian-controlled areas of Lebanon; current location of members and cells unknown.

External Aid

Unknown.


Description

An Egyptian Islamic extremist group active since the late 1970s; appears to be divided into at least two separate factions: remnants of the original Jihad led by Abbud al-Zumar, currently imprisoned in Egypt, and a faction calling itself Vanguards of Conquest (Talaa' al-Fateh or the New Jihad Group). The Vanguards of Conquest appears to be led by Dr. Ayman al-Zawahiri, who is currently outside Egypt; his specific whereabouts are unknown. Like al-Gama'at al-Islamiyya, the Jihad factions regard Sheikh Umar Abd-al Rahman as their spiritual leader. The goal of all Jihad factions is to overthrow the government of President Hosni Mubarak and replace it with an Islamic state.

Activities

Specializes in armed attacks against high-level Egyptian Government officials. The original Jihad was responsible for the assassination in 1981 of President Anwar Sadat. Unlike al-Gama'at al-Islamiyya, which mainly targets mid- and lower-level security personnel, Coptic Christians, and Western tourists, al-Jihad appears to concentrate primarily on high-level, high-profile Egyptian Government officials, including cabinet ministers. Claimed responsibility for the attempted assassinations of Interior Minister Hassan Al-Alfi in August 1993 and Prime Minister Atef Sedky in November 1993.
Strength

Not known, but probably several thousand hardcore members and another several thousand sympathizers among the various factions.

Location/Area of Operation

Operates mainly in the Cairo area. Also appears to have members outside Egypt, probably in Afghanistan, Pakistan, and Sudan.

External Aid

Not known. The Egyptian Government claims that Iran, Sudan, and militant Islamic groups in Afghanistan support the Jihad factions.

Kach* and Kahane Chai*

Description

Stated goal is to restore the biblical state of Israel. Kach (founded by radical Israeli-American Rabbi Meir Kahane) and its offshoot Kahane Chai, which means "Kahane Lives" (founded by Meir Kahane's son Binyamin following his father's assassination in the United States), were declared to be terrorist organizations in March 1994 by the Israeli Cabinet under the 1948 Terrorism Law. This followed the groups' statements in support of Dr. Baruch Goldstein's attack in February 1994 on the al-Ibrahimi Mosque--Goldstein was affiliated with Kach--and their verbal attacks on the Israeli Government.

Activities

Organize protests against the Israeli Government. Harass and threaten Palestinians in Hebron and the West Bank. Groups have threatened to attack Arabs, Palestinians, and Israeli Government officials. They also claimed responsibility for several shooting attacks on West Bank Palestinians in which four persons were killed and two were wounded in 1993.

Strength

Unknown.

Location/Area of Operation

Israel and West Bank settlements, particularly Qiryat Arba' in Hebron.

External Aid

Receives support from sympathizers in the United States and Europe.
Khmer Rouge (see The Party of Democratic Kampuchea)

Kurdistan Workers' Party (PKK)*

Description

Established in 1974 as a Marxist-Leninist insurgent group primarily composed of Turkish Kurds. In recent years has moved beyond rural-based insurgent activities to include urban terrorism. Seeks to set up an independent Kurdish state in southeastern Turkey, where there is a predominantly Kurdish population.

Activities

Primary targets are Turkish Government security forces in Turkey but also has been active in Western Europe against Turkish targets. Conducted attacks on Turkish diplomatic and commercial facilities in dozens of West European cities in 1993 and again in spring 1995. In an attempt to damage Turkey's tourist industry, the PKK has bombed tourist sites and hotels and kidnapped foreign tourists.

Strength

Approximately 10,000 to 15,000 guerrillas. Has thousands of sympathizers in Turkey and Europe.

Location/Area of Operation

Operates in Turkey, Europe, the Middle East, and Asia.

External Aid

Receives safehaven and modest aid from Syria, Iraq, and Iran.

The Liberation Tigers of Tamil Eelam (LTTE)* Other known front organizations: World Tamil Association (WTA), World Tamil Movement (WTM), the Federation of Associations of Canadian Tamils (FACT), the Ellalan Force

Description

Founded in 1976, the LTTE is the most powerful Tamil group in Sri Lanka and uses overt and illegal methods to raise funds, acquire weapons, and publicize its cause of establishing an independent Tamil state. The LTTE began its armed conflict with the Sri Lankan Government in 1983 and relies on a guerrilla strategy that includes the use of terrorist tactics. The group's elite Black Tiger squad conducts suicide bombings against important targets, and all rank-and-file members carry a cyanide capsule to kill themselves rather than allow themselves to be caught. The LTTE is very insular and highly organized with its own intelligence service, naval element (the Sea Tigers), and women's political and military wings.

Activities
The LTTE has integrated a battlefield insurgent strategy with a terrorist program that targets key government and military personnel, the economy, and public infrastructure. Political assassinations include the suicide bomber attacks against Sri Lankan President Ranasinghe Premadasa in 1993 and Indian Prime Minister Rajiv Gandhi in 1991, which is the group's only known act outside Sri Lanka. The LTTE has detonated two massive truck bombs directed against the Sri Lankan economy, one at the Central Bank in January 1996 and another at the Colombo World Trade Center in October 1997. The LTTE also has attacked several ships in Sri Lankan waters, including foreign commercial vessels and infrastructure targets such as commuter trains, buses, oil tanks, and power stations. The LTTE prefers to attack vulnerable government facilities then withdraw before reinforcements arrive, or to time its attacks to take advantage of security lapses on holidays, at night, or in the early morning.

**Strength**

Approximately 10,000 armed combatants in Sri Lanka; about 3,000 to 6,000 form a trained cadre of fighters. The LTTE also has a significant overseas support structure for fundraising, weapons procurement, and propaganda activities.

**Location/Area of Operation**

The Tigers control most of the northern and eastern coastal areas of Sri Lanka but have conducted operations throughout the island. Headquartered in the Wanni region, LTTE leader Velupillai Prabhakaran has established an extensive network of checkpoints and informants to keep track of any outsiders who enter the group's area of control.

**External Aid**

The LTTE's overt organizations support Tamil separatism by lobbying foreign governments and the United Nations. The LTTE also uses its international contacts to procure weapons, communications, and bombmaking equipment. The LTTE exploits large Tamil communities in North America, Europe, and Asia to obtain funds and supplies for its fighters in Sri Lanka. Information obtained since the mid-1980s indicates that some Tamil communities in Europe are also involved in narcotics smuggling.

**Loyalist Volunteer Force (LVF)**

**Description**

Extremist terrorist group formed in 1996 as a splinter of the mainstream Loyalist Ulster Volunteer Force (UVF). Seeks to subvert a political settlement with Irish nationalists in Northern Ireland by attacking Catholic politicians, civilians, and Protestant politicians who endorse the Northern Ireland peace process. Comprised of hardliners formerly associated with the UVF. Billy "King Rat" Wright, LVF founder and leader, was assassinated on 27 December by members of the Irish National Liberation Army (INLA), a Republican terrorist fringe group.

**Activities**
Bombings, kidnappings, and close-quarter shooting attacks. LVF bombs often contain Powergel commercial explosives, typical of many Loyalist groups. LVF attacks are particularly vicious: LVF terrorists killed an 18-year-old Catholic girl in July 1997 because she had a Protestant boyfriend and went on a killing spree, murdering Catholic civilians with no political or terrorist affiliations, following Billy Wright's assassination. The LVF also has carried out successful attacks against Irish targets in Irish border towns.

**Strength**

The British press speculates about 500 activists.

**Location/Area of Operation**

Northern Ireland, Ireland

**External Aid**

None.

**Manuel Rodriguez Patriotic Front (FPMR)**

**Description**

Originally the FPMR was founded in 1983 as the armed wing of the Chilean Communist Party and was named for the hero of Chile's war of independence against Spain. The group splintered into two factions in the late 1980s, and one faction became a political party in 1991. The dissident wing FPMR/D is Chile's only remaining active terrorist group.

**Activities**

FPMR/D attacks civilians and international targets, including US businesses and Mormon churches. In 1993, FPMR/D bombed two McDonald's restaurants and attempted to bomb a Kentucky Fried Chicken restaurant. Successful government counterterrorist operations have significantly undercut the organization. Four FPMR members staged an escape from prison using a helicopter, however, in December 1996.

**Strength**

Now believed to have between 50 and 100 members.

**Location/Area of Operation**

Chile.

**External Aid**
Mujahedin-e Khalq Organization (MEK or MKO)* a.k.a. The National Liberation Army of Iran (NLA, the militant wing of the MEK), the People's Mujahedin of Iran (PMOI), Muslim Iranian Student's Society (front organization used to garner financial support)

Description

Formed in the 1960s by the college-educated children of Iranian merchants, the MEK sought to counter what is perceived as excessive Western influence in the Shah's regime. In the 1970s, the MEK concluded that violence was the only way to bring about change in Iran. Since then, the MEK--following a philosophy that mixes Marxism and Islam--has developed into the largest and most active armed Iranian dissident group. Its history is studded with anti-Western activity and, most recently, attacks on the interests of the clerical regime in Iran and abroad.

Activities

The MEK directs a worldwide campaign against the Iranian Government that stresses propaganda and occasionally uses terrorist violence. During the 1970s, the MEK staged terrorist attacks inside Iran to destabilize and embarrass the Shah's regime; the group killed several US military personnel and civilians working on defense projects in Tehran. The group also supported the takeover in 1979 of the US Embassy in Tehran. In April 1992 the MEK carried out attacks on Iranian embassies in 13 different countries, demonstrating the group's ability to mount large-scale operations overseas.

Strength

Several thousand fighters based in Iraq with an extensive overseas support structure. Most of the fighters are organized in the MEK's National Liberation Army (NLA).

Location/Area of Operation

In the 1980s the MEK's leaders were forced by Iranian security forces to flee to France. Most resettled in Iraq by 1987. Since the mid-1980s, the MEK has not mounted terrorist operations in Iran at a level similar to its activities in the 1970s. Aside from the National Liberation Army's attacks into Iran toward the end of the Iran-Iraq war, and occasional NLA cross-border incursions since, the MEK’s attacks on Iran have amounted to little more than harassment. The MEK has had more success in confronting Iranian representatives overseas through propaganda and street demonstrations.

External Aid

Beyond support from Iraq, the MEK uses front organizations to solicit contributions from expatriate Iranian communities.

MRTA (see Tupac Amaru Revolutionary Movement)
National Liberation Army (ELN)--Colombia*

Description


Activities

Periodically kidnaps foreign employees of large corporations and holds them for large ransom payments. Conducts frequent assaults on oil infrastructure and has inflicted major damage on pipelines. Extortion and bombings against US and other foreign businesses, especially the petroleum industry. Forces coca and opium poppy cultivators to pay protection money and attacks the government’s efforts to eradicate these crops.

Strength

At least 3,000 combatants.

Location/Area of Operation

Colombia, border regions of Venezuela.

External Aid

None.

New People's Army (NPA)

Description

The guerrilla arm of the Communist Party of the Philippines (CPP), an avowedly Maoist group formed in December 1969 with the aim of overthrowing the government through protracted guerrilla warfare. Although primarily a rural-based guerrilla group, the NPA has an active urban infrastructure to carry out terrorism; uses city-based assassination squads called sparrow units. Derives most of its funding from contributions of supporters and so-called revolutionary taxes extorted from local businesses.

Activities

NPA is in disarray because of a split in the CPP, a lack of money, and successful government operations. With the US military gone from the country, NPA has engaged in urban terrorism against the police, corrupt politicians, and drug traffickers.

Strength
Estimated at several thousand.

Location/Area of Operation

Philippines, primarily Manila.

External Aid

Unknown.

The Palestine Islamic Jihad (PIJ)*

Description

The PIJ, which originated among militant Palestinians in the Gaza Strip during the 1970s, is a series of loosely affiliated factions rather than a cohesive group. The PIJ is committed to the creation of an Islamic Palestinian state and the destruction of Israel through holy war. Because of its strong support for Israel, the United States has been identified as an enemy of the PIJ. The PIJ also opposes moderate Arab governments that it believes have been tainted by Western secularism.

Activities

PIJ militants have threatened to retaliate against Israel and the United States for the murder of PIJ leader Fathi Shaqaqi in Malta in October 1995. It has carried out suicide bombing attacks against Israeli targets in the West Bank, Gaza Strip, and Israel. The PIJ has threatened to attack US interests in Jordan.

Strength

Unknown.

Location/Area of Operation

Primarily Israel and the occupied territories and other parts of the Middle East, including Jordan and Lebanon. The largest faction is based in Syria.

External Aid

Receives financial assistance from Iran and limited assistance from Syria.

Palestine Liberation Front (PLF)*

Description

Terrorist group that broke away from the PFLP-GC in mid-1970s. Later split again into pro-PLO, pro-Syrian, and pro-Libyan factions. Pro-PLO faction led by Muhammad Abbas (Abu Abbas), who became
member of PLO Executive Committee in 1984 but left it in 1991.

**Activities**

The Abu Abbas-led faction has carried out attacks against Israel. Abbas's group was also responsible for the attack in 1985 on the cruise ship Achille Lauro and the murder of US citizen Leon Klinghoffer. A warrant for Abu Abbas's arrest is outstanding in Italy.

**Strength**

At least 50.

**Location/Area of Operation**

PLO faction based in Tunisia until Achille Lauro attack. Now based in Iraq.

**External Aid**

 Receives support mainly from Iraq, has received support from Libya in the past.

**The Party of Democratic Kampuchea (Khmer Rouge)**

**Description**

The Khmer Rouge is a Communist insurgency that is trying to destabilize the Cambodian Government. Under Pol Pot's leadership, the Khmer Rouge conducted a campaign of genocide in which more than 1 million persons were killed during its four years in power in the late 1970s. Although there have been large-scale defections from the Khmer Rouge to Cambodian Government forces since 1996, and the group suffered a significant split in 1997, it still may be considered dangerous.

**Activities**

The Khmer Rouge now is engaged in a low-level insurgency against the Cambodian Government. Although its victims are mainly Cambodian villagers, the Khmer Rouge has occasionally kidnapped and killed foreigners traveling in remote rural areas.

**Strength**

One to two thousand.

**Location/Area of Operation**

The Khmer Rouge operates in outlying provinces in Cambodia, particularly in pockets along the Thailand border.
External Aid

The Khmer Rouge is not currently receiving external assistance.

PKK (see Kurdistan Workers’ Party)

Popular Front for the Liberation of Palestine (PFLP)*

Description

Marxist-Leninist group founded in 1967 by George Habash as a member of the PLO. Joined the Alliance of Palestinian Forces (APF) to oppose the Declaration of Principles signed in 1993 and has suspended participation in the PLO. Broke away from the APF, along with the DFLP, in 1996 over ideological differences. Has made limited moves toward merging with the DFLP since the mid-1990s.

Activities

Committed numerous international terrorist attacks during the 1970s. Since 1978, PFLP has carried out numerous attacks against Israeli or moderate Arab targets, including the killing of a settler and her son in December 1996.

Strength

Some 800.

Location/Area of Operation

Syria, Lebanon, Israel, and the occupied territories.

External Aid

Receives most of its financial and military assistance from Syria and Libya.

Popular Front for the Liberation of Palestine-General Command (PFLP-GC)*

Description

Split from the PFLP in 1968, claiming that it wanted to focus more on fighting and less on politics. Violently opposed to Arafat's PLO. Led by Ahmad Jibril, a former captain in the Syrian Army. Closely tied to both Syria and Iran.

Activities

Has carried out numerous cross-border terrorist attacks into Israel using unusual means, such as hot-air balloons and motorized hang gliders.
Strength

Several hundred.

Location/Area of Operation

Headquartered in Damascus, bases in Lebanon, and cells in Europe.

External Aid

Receives logistic and military support from Syria and its financial support from Iran.

Provisional Irish Republican Army (PIRA), (see Irish Republican Army)

Revolutionary Armed Forces of Colombia (FARC)*

Description

The largest, best trained, and best equipped guerrilla organization in Colombia. Established in 1966 as military wing of Colombian Communist Party. Goal is to overthrow government and ruling class. Organized along military lines; includes at least one urban front. Has been anti-US since its inception.

Activities

Armed attacks against Colombian political and military targets. Many members pursue criminal activities, carrying out kidnappings for profit and bank robberies. Foreign citizens often are targets of FARC kidnappings. Group traffics in drugs and has well-documented ties to narcotraffickers.

Strength

Approximately 7,000 armed combatants and an unknown number of supporters, mostly in rural areas.

Location/Area of Operation

Colombia, with occasional operations in Venezuela, Panama, and Ecuador.

External Aid

None.

Revolutionary Organization 17 November (17 November)*

Description
A radical leftist group established in 1975 and named for the November 1973 student uprising in Greece protesting the military regime. The group is anti-Greek establishment, anti-United States, anti-Turkey, anti-NATO; committed to the ouster of US bases, removal of Turkish military presence from Cyprus, and severing of Greece's ties to NATO and the European Union (EU). Organization is obscure, possibly affiliated with other Greek terrorist groups.

**Activities**

Initial attacks were assassinations of senior US officials and Greek public figures. Added bombings in 1980s. Since 1990, has expanded targets to include EU facilities and foreign firms investing in Greece and has added improvised rocket attacks to its methods.

**Strength**

Unknown, but presumed to be small.

**Location/Area of Operation**

Athens, Greece.

**External Aid**

Unknown.

**Revolutionary People's Liberation Party/Front (DHKP/C)**

a.k.a.: Devrimci Sol (Revolutionary Left), Dev Sol

**Description**

Originally formed in 1978 as Devrimci Sol, or Dev Sol, it was a splinter faction of the Turkish People's Liberation Party/Front. Renamed in 1994 after factional infighting, it still espouses a Marxist ideology and is virulently anti-United States and anti-NATO. The group finances its activities chiefly through armed robberies and extortion.

**Activities**

Since the late 1980s, has concentrated attacks against current and retired Turkish security and military officials. Began a new campaign against foreign interests in 1990. Protesting the Gulf war, it assassinated two US military contractors and wounded a US Air Force officer. Launched rockets at US Consulate in Istanbul in 1992. Assassinated prominent Turkish businessman in early 1996, which was its first significant terrorist act as DHKP/C.

**Strength**
Location/Area of Operation

Carries out attacks in Turkey, primarily in Istanbul, Ankara, Izmir, and Adana. Conducts fundraising operations in Western Europe.

External Aid

Unknown.

Revolutionary People's Struggle (ELA)*

Description

An extreme leftist group that developed out of the opposition to the military junta that ruled Greece from 1967 to 1974. Formed in 1971, the ELA is a self-described revolutionary, anti-capitalist, and anti-imperialist group, which has declared its opposition to "imperialist domination, exploitation, and oppression." The ELA is strongly anti-United States and seeks the removal of US military forces from Greece.

Activities

Since 1974, the group has carried out bombings against Greek Government and economic targets as well as US military and business facilities. In 1986, the group stepped up attacks on Greek Government and commercial interests. In November 1990, a raid on a safehouse revealed a weapons cache and direct contacts with other Greek terrorist groups, including 1 May and Revolutionary Solidarity. During 1991, ELA and 1 May claimed joint responsibility for more than 20 bombings. Greek police believe they have established a link between the ELA and the Revolutionary Organization 17 November.

Strength

Unknown.

Location/Area of Operation

Greece.

External Aid

No known foreign sponsors.

Sendero Luminoso (Shining Path, SL)*
**Description**

Larger of Peru's two insurgencies, SL is among the world's most ruthless guerrilla organizations. Formed in the late 1960s by then university professor Abimael Guzman. Stated goal is to destroy existing Peruvian institutions and replace them with peasant revolutionary regime. Also wants to rid Peru of foreign influences. Guzman's capture in September 1992 was a major blow, as were arrests of other SL leaders in 1995, defections, and President Fujimori's amnesty program for repentant terrorists.

**Activities**

Has engaged in particularly brutal forms of terrorism, including the indiscriminate use of bombs. Almost every institution in Peru has been a target of SL violence. Has bombed diplomatic missions of several countries in Peru, including the US Embassy. Carries out bombing campaigns and selective assassinations. Has attacked US businesses since its inception. Involved in cocaine trade.

**Strength**

Approximately 1,500 to 2,500 armed militants; larger number of supporters, mostly in rural areas.

**Location/Area of Operation**

Rural based, with some terrorist attacks in the capital.

**External Aid**

None.

**17 November** (see Revolutionary Organization 17 November)

**Sikh Terrorism**

**Description**

Sikh terrorism is sponsored by expatriate and Indian Sikh groups who want to carve out an independent Sikh state called Khalistan (Land of the Pure) from Indian territory. Active groups include Babbar Khalsa, International Sikh Youth Federation, Dal Khalsa, Bhinderanwala Tiger Force. A previously unknown group, the Saheed Khalsa Force, claimed credit for the marketplace bombings in New Delhi in 1997.

**Activities**

Sikh attacks in India are mounted against Indian officials and facilities, other Sikhs, and Hindus; they include assassinations, bombings, and kidnappings. These attacks have dropped markedly since 1992, as Indian security forces have killed or captured a host of senior Sikh militant leaders and scored other successes against extremist groups. Many low-intensity bombings that might be attributable to Sikh
extremists now occur without claims of credit.

**Strength**

Unknown.

**Location/Area of Operation**

Northern India, Western Europe, Southeast Asia, and North America.

**External Aid**

Silk militant cells are active internationally, and extremists gather funds from overseas Sikh communities. Sikh expatriates have formed a variety of international organizations that lobby for the Sikh cause overseas. Most prominent are the World Sikh Organization and the International Sikh Youth Federation.

**Tupac Amaru Revolutionary Movement (MRTA)**

**Description**

Traditional Marxist-Leninist revolutionary movement formed in 1983. Objective remains to rid Peru of imperialism and establish Marxist regime. Has suffered from defections and government counterterrorist successes in addition to in-fighting and loss of leftist support.

**Activities**

Bombings, kidnappings, ambushes, and assassinations. Previously responsible for large number of anti-US attacks; recent activity has dropped off dramatically. Most members have been jailed. Nevertheless, in December 1996, 14 MRTA members took over the Japanese Ambassador's residence in Lima during a diplomatic reception, capturing hundreds of hostages. Government forces stormed the residence in April, rescuing all but one of the remaining hostages.

**Strength**

Believed to have roughly 100 remaining members.

**Location/Area of Operation**

Peru.

**External Aid**

None.

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International Terrorist Incidents, 1978-97

In past years, serious violence by Palestinians against other Palestinians in the occupied territories was included in the database of worldwide international terrorist incidents because Palestinians are considered stateless people. This resulted in such incidents being treated differently from intraethnic violence in other parts of the world. In 1989, as a result of further review of the nature of intra-Palestinian violence, such violence stopped being included in the US Government's statistical database on international terrorism. The figures shown above for the years 1984 through 1988 have been revised to exclude intra-Palestinian violence, thus making the database consistent.

Investigations into terrorist incidents sometimes yield evidence that necessitates a change in the information previously held true (such as whether the incident fits the definition of international terrorism, which group or state sponsor was responsible, or the number of victims killed or injured). As a result of these adjustments, the statistics given in this report may vary slightly from numbers cited in previous reports.
International Incidents by Region, 1992-97

Note scale break
International Incidents by Type of Facility, 1992-97

1992
1993
1994
1995
1996
1997

249  274
227  324
334
Casualties of Anti-US Attacks, 1992-97

Dead
Wounded

Note scale break
Anti-US Attacks, 1997

By Region

Africa - 2
Eurasia - 3
North America - 4
Middle East - 4
Asia - 6
Europe - 7
Latin America - 97
Total - 123

By Type of Event

Arson - 2
Armed attack - 5
Kidnapping - 8
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Appendix D
International Terrorist Incidents, 1997

Patterns of Global Terrorism Contents || Department of State Home Page